

**HENDERSON COUNTY, TEXAS**

**ANNUAL FINANCIAL REPORT**

**FOR THE YEAR ENDED  
DECEMBER 31, 2018**

**PREPARED BY:  
HENDERSON COUNTY AUDITOR'S OFFICE  
Ann Marie Lee, CPA – County Auditor**



**HENDERSON COUNTY, TEXAS**

**ANNUAL FINANCIAL REPORT**

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# **INTRODUCTORY SECTION**

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# HENDERSON COUNTY, TEXAS

## DIRECTORY OF OFFICIALS

DECEMBER 31, 2018

<u>Office</u>	<u>Name</u>
County Judge	Judge Richard Sanders
Commissioner – Precinct 1	Scotty Thomas
Commissioner – Precinct 2	Wade McKinney
Commissioner – Precinct 3	Charles McHam
Commissioner – Precinct 4	Ken Geeslin
County Attorney	Clint Davis
County Auditor	Ann Marie Lee
County Clerk	Mary Margaret Wright
County Tax Assessor/Collector	Peggy Goodall
County Treasurer	Michael Bynum
Sheriff	Botie Hillhouse
District Clerk	Betty Herriage
District Attorney	Mark Hall
Justice of the Peace – Precinct 1	Judge Randy Daniel
Justice of the Peace – Precinct 2	Judge Kevin Pollock
Justice of the Peace – Precinct 3	Judge Tony Duncan
Justice of the Peace – Precinct 4	Judge Milton Adams
Justice of the Peace – Precinct 5	Judge Belinda Brownlow
Constable – Precinct 1	Kay Langford
Constable – Precinct 2	Mitch Baker
Constable – Precinct 3	David Grubbs
Constable – Precinct 4	John Floyd
Constable – Precinct 5	Brad Miers
Chief Juvenile Probation Officer	Bonny Turnage
Chief Community Supervision & Corrections Officer	Steve Jeffus
County Court-at-Law No. 1 Judge	Judge Scott Williams
County Court-at-Law No. 2 Judge	Judge Nancy Perryman
173rd District Court Judge	Judge Dan Moore
392nd District Judge	Judge Scott Mckee
3rd District Court Judge	Judge Mark Calhoon

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# **FINANCIAL SECTION**

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## INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge  
and Commissioners' Court  
Henderson County, Texas

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Henderson County, Texas, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

#### OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston  
NEW MEXICO | Albuquerque

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Basis for Qualified Opinions on the Governmental Activities, the Business-type Activities and Each Major Proprietary Fund**

The County has not implemented Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accounting principles generally accepted in the United States of America require this standard to be used for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses related to postemployment benefits other than pensions (OPEB). For defined benefit OPEB, this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Instead, these financial statements recognize the cost of postemployment benefits, other than retirement benefits, on a pay-as-you-go basis. The amounts by which this departure would affect the liabilities, deferred outflows of resources, deferred inflows of resources, net position and expenses of the governmental activities, the business-type activities, and each major proprietary fund, although not reasonably determinable, are presumed to be material.

### **Qualified Opinions**

In our opinion, except for the effects of the matter described in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major proprietary fund of Henderson County, Texas, as of December 31, 2018, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major governmental fund and the aggregate remaining fund information of Henderson County, Texas, as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 - 11, budgetary comparisons on pages 41 - 46, and pension information on pages 47 - 49 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Schedule of Changes in Total OPEB Liability and Related Ratios that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section and combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 7, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Pattillo, Brown & Hill, L.L.P.*

Waco, Texas  
October 7, 2019

**MANAGEMENT'S  
DISCUSSION AND ANALYSIS**

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Henderson County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2018. The MD&A should be read in conjunction with the County's basic financial statements.

### FINANCIAL HIGHLIGHTS

The assets and deferred outflows of the County exceeded its liabilities and deferred inflows at the close of fiscal year 2018 by \$46,892,529 (*net position*). Of this amount, \$12,043,649 (*unrestricted net position*) may be used to meet the County's ongoing obligations to citizens and creditors.

- The County's total net position increased by \$504,190.
- As of December 31, 2018, the County's governmental funds reported combined ending fund balances of \$16,547,481, an increase of \$1,363,701.
- At the end of fiscal year 2018, unassigned fund balance for the General Fund was \$13,089,148.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private sector business.

The *statement of net position* presents information on all of the County's assets and liabilities with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of Henderson County include general government, legal, health and welfare, judicial, public safety, culture and recreation, roads and bridges and interest on long-term debt. The County's business-type activities consist of a recreational arena and corresponding concessions.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Road and Bridge Fund, both of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for its General Fund and Road and Bridge Fund. Budgetary comparison statements have been provided for these funds to demonstrate compliance with the budget.

*Proprietary Funds – Enterprise Funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the Fair Park operations.

*Fiduciary Funds* are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the County's own programs.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents combining fund statements that further support the information in the financial statements. The combining fund statements are presented immediately following the notes to the financial statements.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government’s financial position. In the case of the County, net position was \$46,892,529 at the close of the most recent fiscal year.

Investment in capital assets (e.g., land, buildings, machinery, infrastructure and equipment), less any debt used to acquire those assets that are still outstanding accounted for \$31,530,031 of the County’s net position. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**HENDERSON COUNTY’S NET POSITION**

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
Current and other assets	\$ 37,938,882	\$ 35,653,569	\$ 226,437	\$ 206,004	\$ 38,165,319	\$ 35,859,573
Capital assets	<u>30,288,823</u>	<u>31,119,174</u>	<u>1,241,208</u>	<u>1,190,208</u>	<u>31,530,031</u>	<u>32,309,382</u>
Total assets	<u>68,227,705</u>	<u>66,772,743</u>	<u>1,467,645</u>	<u>1,396,212</u>	<u>69,695,350</u>	<u>68,168,955</u>
Deferred outflows of resources	2,802,619	6,404,262	-	-	2,802,619	6,404,262
Long-term liabilities	7,231,398	11,020,068	-	-	7,231,398	11,020,068
Other liabilities	<u>2,626,239</u>	<u>2,181,667</u>	<u>23,006</u>	<u>20,273</u>	<u>2,649,245</u>	<u>2,201,940</u>
Total liabilities	<u>9,857,637</u>	<u>13,201,735</u>	<u>23,006</u>	<u>20,273</u>	<u>9,880,643</u>	<u>13,222,008</u>
Deferred inflows of resources	15,724,797	14,962,870	-	-	15,724,797	14,962,870
Net position:						
Net investment in capital asset:	30,288,823	31,119,174	1,241,208	1,190,208	31,530,031	32,309,382
Restricted	3,318,849	3,018,470	-	-	3,318,849	3,018,470
Unrestricted	<u>11,840,218</u>	<u>10,874,756</u>	<u>203,431</u>	<u>185,731</u>	<u>12,043,649</u>	<u>11,060,487</u>
Total net position	<u>\$ 45,447,890</u>	<u>\$ 45,012,400</u>	<u>\$ 1,444,639</u>	<u>\$ 1,375,939</u>	<u>\$ 46,892,529</u>	<u>\$ 46,388,339</u>

Approximately 7% of the County’s net position represent *restricted net position*. These are resources that are subject to external restrictions on how they may be used. Restrictions include statutory requirements and granting conditions. The remaining balance, *unrestricted net position*, may be used to meet the County’s ongoing obligations to citizens and creditors.

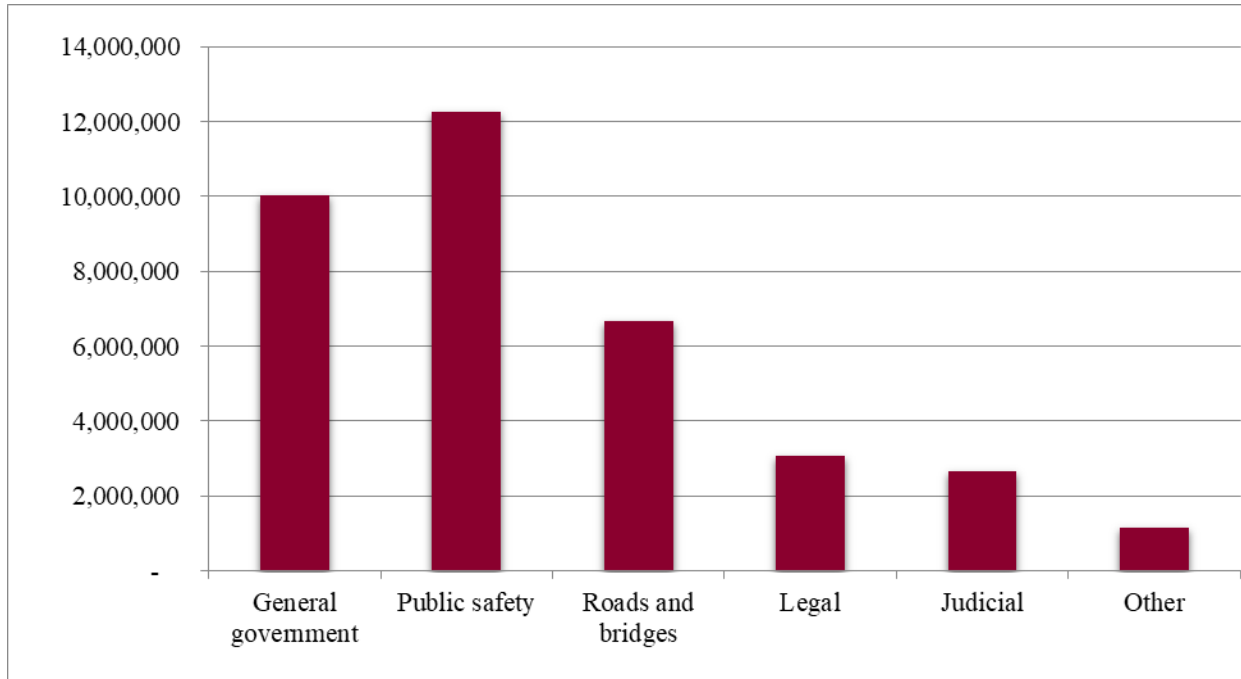
## HENDERSON COUNTY'S CHANGES IN NET POSITION

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
<b>Revenues:</b>						
<b>Program revenues:</b>						
Charges for services	\$ 6,478,029	\$ 6,191,923	\$ 348,622	\$ 343,460	\$ 6,826,651	\$ 6,535,383
Operating grants and contributions	1,400,282	887,236	75,392	20,500	1,475,674	907,736
Capital grants and contributions	-	324,408	-	-	-	324,408
<b>General revenues:</b>						
Property taxes	27,631,001	27,077,907	-	-	27,631,001	27,077,907
Other taxes	116,035	102,612	120,898	132,057	236,933	234,669
Investment earnings	539,308	271,041	-	-	539,308	271,041
Gain on sale of capital assets	19,343	-	-	-	19,343	-
Miscellaneous	261,167	576,657	-	-	261,167	576,657
<b>Total revenues</b>	<u>36,445,165</u>	<u>35,431,784</u>	<u>544,912</u>	<u>496,017</u>	<u>36,990,077</u>	<u>35,927,801</u>
<b>Expenses:</b>						
<b>Governmental activities:</b>						
General government	10,122,470	10,100,273	-	-	10,122,470	10,100,273
Legal	3,076,522	3,144,629	-	-	3,076,522	3,144,629
Health and welfare	420,981	433,553	-	-	420,981	433,553
Judicial	2,672,164	2,824,722	-	-	2,672,164	2,824,722
Public safety	12,257,832	12,837,944	-	-	12,257,832	12,837,944
Culture and recreation	749,142	462,176	-	-	749,142	462,176
Roads and bridges	6,685,564	6,100,803	-	-	6,685,564	6,100,803
<b>Business-type activities:</b>						
Fair Park	-	-	394,714	391,194	394,714	391,194
Fair Park Concessions	-	-	106,498	98,273	106,498	98,273
<b>Total expenses</b>	<u>35,984,675</u>	<u>35,904,100</u>	<u>501,212</u>	<u>489,467</u>	<u>36,485,887</u>	<u>36,393,567</u>
Change in net position before transfers	460,490	( 472,316)	43,700	6,550	504,190	( 465,766)
Transfers	( 25,000)	( 35,000)	25,000	35,000	-	-
Change in net position	435,490	( 507,316)	68,700	41,550	504,190	( 465,766)
Net position, beginning	<u>45,012,400</u>	<u>45,519,716</u>	<u>1,375,939</u>	<u>1,334,389</u>	<u>46,388,339</u>	<u>46,854,105</u>
Net position, ending	<u>\$ 45,447,890</u>	<u>\$ 45,012,400</u>	<u>\$ 1,444,639</u>	<u>\$ 1,375,939</u>	<u>\$ 46,892,529</u>	<u>\$ 46,388,339</u>

**Governmental Activities.** Governmental activities increased the County's net position by \$435,490. Key elements of the analysis of government-wide revenues and expenses reflect the following:

- Program revenues of \$7,878,311 equaled 22% of governmental expenses of \$35,984,675. General revenues of \$28,566,854 provided additional support and coverage for expenses.
- Approximately 34% of governmental expenses were for public safety and 28% were for general government activities.
- Infrastructure (road and bridges) expenses, at \$6,685,564 accounted for 19% of expenses.
- Grant revenues totaling \$1,400,282 were available to offset only 4% of expenses.

## GOVERNMENTAL ACTIVITIES EXPENSES



### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds.* The focus of Henderson County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of fiscal year 2018, Henderson County's *governmental funds* reported combined ending fund balances of \$16,547,481. Overall fund balance increased by \$1,363,701. The increase is approximately 9% of the total fund balance.

The General Fund is the chief operating fund of Henderson County. At the end of fiscal year 2018, the General Fund had an ending fund balance of \$13,540,981. 97% of this total amount (\$13,089,148) constitutes unassigned fund balance. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance and total General Fund expenditures. Unassigned fund balance represents 47% of total General Fund expenditures.

The Road and Bridge Fund had an ending fund balance of \$1,635,218, a net increase of \$220,537. The increase was mainly due to an increase in tax revenue.

*Enterprise Funds.*

The County’s enterprise funds are primarily funded by rental and concession revenues, which assist the Fairgrounds in growth and development. Of the \$501,212 of expenses, \$104,276 was due to depreciation.

**Budgetary Highlights**

The budget is prepared in accordance to historical practices that conform to State of Texas statutes and approved by the Commissioners’ Court following a public hearing. Appropriated budgets are approved and employed as a management control device during the year. The County maintains strict budgetary controls and sets its appropriations as the category level for all operating expenses and at the position/line item level for all salaries and benefits. Budget amendments may be made between operating categories and benefits only with the approval of Commissioners’ Court.

The following are significant variations between the final budget and actual amounts in budget for General Fund or Road and Bridge Fund, as noted:

- When reviewing budget variances, the deviations were the result of conservative and realistic budgeting along with expected economic factors holding as anticipated.
- The original General Fund budget included transfers of over a million dollars to cover the cost of the judicial software upgrade and various other projects. This was not needed and all costs for the project were absorbed by current revenues.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets.** Henderson County’s investment in capital assets for its governmental activities as of December 31, 2018, was \$30,288,823 (net of accumulated depreciation). This investment in capital assets includes land, buildings, building improvements, furniture and equipment and infrastructure.

**HENDERSON COUNTY’S CAPITAL ASSETS AT YEAR-END**

	Governmental Activities		Business-type Activities		Totals	
	2018	2017	2018	2017	2018	2017
Land	\$ 3,377,437	\$ 3,377,437	\$ 250,504	\$ 250,504	\$ 3,627,941	\$ 3,627,941
Buildings and improvements	28,259,268	28,156,632	2,622,488	2,501,937	30,881,756	30,658,569
Furniture and equipment	15,436,344	14,607,534	290,100	255,375	15,726,444	14,862,909
Infrastructure	31,947,495	31,947,495	-	-	31,947,495	31,947,495
Less: accumulated depreciation	(48,731,721)	(46,969,924)	(1,921,884)	(1,817,608)	(50,653,605)	(48,787,532)
Total capital assets	<u>\$ 30,288,823</u>	<u>\$ 31,119,174</u>	<u>\$ 1,241,208</u>	<u>\$ 1,190,208</u>	<u>\$ 31,530,031</u>	<u>\$ 32,309,382</u>

## **Significant Capital Asset Events**

- There were no significant capital asset events.

**Long-term Debt.** At the end of fiscal year 2018, the County had no bonded debt outstanding.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The tax rate remained the same for 2019 at .477984% per \$100 value. Total ad valorem tax revenues are estimated to be \$27,802,770 with \$344,868 of revenue from new property added to the tax rolls.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Auditor's Office  
125 N. Prairieville, St Room 202  
Athens, TX 75751

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**BASIC  
FINANCIAL STATEMENTS**

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# HENDERSON COUNTY, TEXAS

## STATEMENT OF NET POSITION

DECEMBER 31, 2018

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Current assets:			
Cash and investments	\$ 32,323,886	\$ 216,115	\$ 32,540,001
Receivables, net of allowance for uncollectibles:			
Taxes	2,109,197	-	2,109,197
Fines	2,848,489	-	2,848,489
Other	112,338	10,322	122,660
Due from other governments	93,139	-	93,139
Prepaid items	451,833	-	451,833
Total current assets	<u>37,938,882</u>	<u>226,437</u>	<u>38,165,319</u>
Noncurrent assets:			
Capital assets:			
Land	3,377,437	250,504	3,627,941
Buildings and improvements	28,259,268	2,622,488	30,881,756
Furniture and equipment	15,436,344	290,100	15,726,444
Infrastructure	31,947,495	-	31,947,495
Less: accumulated depreciation	( 48,731,721)	( 1,921,884)	( 50,653,605)
Total capital assets	<u>30,288,823</u>	<u>1,241,208</u>	<u>31,530,031</u>
Total noncurrent assets	<u>30,288,823</u>	<u>1,241,208</u>	<u>31,530,031</u>
Total assets	<u>68,227,705</u>	<u>1,467,645</u>	<u>69,695,350</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows of resources related to pensions	<u>2,802,619</u>	<u>-</u>	<u>2,802,619</u>
Total deferred outflows of resources	<u>2,802,619</u>	<u>-</u>	<u>2,802,619</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	839,089	18,732	857,821
Accrued liabilities	704,878	4,274	709,152
Due to other governments	501,721	-	501,721
Cash bond deposits	324,428	-	324,428
Compensated absences	256,123	-	256,123
Total current liabilities	<u>2,626,239</u>	<u>23,006</u>	<u>2,649,245</u>
Noncurrent liabilities:			
Net pension liability	6,463,031	-	6,463,031
Compensated absences	768,367	-	768,367
Total noncurrent liabilities	<u>7,231,398</u>	<u>-</u>	<u>7,231,398</u>
Total liabilities	<u>9,857,637</u>	<u>23,006</u>	<u>9,880,643</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Advance property tax collections	14,172,633	-	14,172,633
Deferred inflows of resources related to pensions	1,552,164	-	1,552,164
Total deferred inflows of resources	<u>15,724,797</u>	<u>-</u>	<u>15,724,797</u>
<b>NET POSITION</b>			
Net investment in capital assets	30,288,823	1,241,208	31,530,031
Restricted for:			
Roads and bridges	1,947,567	-	1,947,567
Other purposes	1,371,282	-	1,371,282
Unrestricted	11,840,218	203,431	12,043,649
Total net position	<u>\$ 45,447,890</u>	<u>\$ 1,444,639</u>	<u>\$ 46,892,529</u>

The accompanying notes are an integral part of these financial statements.

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# HENDERSON COUNTY, TEXAS

## STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2018

Functions/Programs	Expenses	Program Revenue	
		Charges for Services	Operating Grants and Contributions
Governmental activities:			
General government	\$ 10,122,470	\$ 2,223,065	\$ 337,372
Legal	3,076,522	141,001	40,444
Health and welfare	420,981	6,844	64,846
Judicial	2,672,164	1,132,226	274,627
Public safety	12,257,832	1,301,476	626,033
Culture and recreation	749,142	11,353	432
Roads and bridges	6,685,564	1,662,064	56,528
Total governmental activities	35,984,675	6,478,029	1,400,282
Business-type activities:			
Fair Park	394,714	228,743	75,392
Fair Park concessions	106,498	119,879	-
Total business-type activities	501,212	348,622	75,392
Total	\$ 36,485,887	\$ 6,826,651	\$ 1,475,674
General revenues:			
Taxes:			
Property			
Other			
Investment earnings			
Gain on disposal of capital assets			
Miscellaneous			
Transfers			
Total general revenues and transfers			
Change in net position			
Net position, beginning			
Net position, ending			

The accompanying notes are an integral part of these financial statements.

Net (Expense) Revenue and Changes in Net Position

<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
\$( 7,562,033)	\$ -	\$( 7,562,033)
( 2,895,077)	-	( 2,895,077)
( 349,291)	-	( 349,291)
( 1,265,311)	-	( 1,265,311)
( 10,330,323)	-	( 10,330,323)
( 737,357)	-	( 737,357)
( 4,966,972)	-	( 4,966,972)
<u>( 28,106,364)</u>	<u>-</u>	<u>( 28,106,364)</u>
-	( 90,579)	( 90,579)
-	<u>13,381</u>	<u>13,381</u>
-	<u>( 77,198)</u>	<u>( 77,198)</u>
<u>( 28,106,364)</u>	<u>( 77,198)</u>	<u>( 28,183,562)</u>
27,631,001	-	27,631,001
116,035	120,898	236,933
539,308	-	539,308
19,343	-	19,343
261,167	-	261,167
( 25,000)	<u>25,000</u>	<u>-</u>
<u>28,541,854</u>	<u>145,898</u>	<u>28,687,752</u>
435,490	68,700	504,190
<u>45,012,400</u>	<u>1,375,939</u>	<u>46,388,339</u>
<u>\$ 45,447,890</u>	<u>\$ 1,444,639</u>	<u>\$ 46,892,529</u>

# HENDERSON COUNTY, TEXAS

## BALANCE SHEET

### GOVERNMENTAL FUNDS

DECEMBER 31, 2018

	General	Road and Bridge	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and investments	\$ 26,272,340	\$ 4,419,160	\$ 1,632,386	\$ 32,323,886
Receivables, net of allowance for uncollectibles:				
Taxes	1,779,578	329,619	-	2,109,197
Fines	2,848,489	-	-	2,848,489
Other	112,338	-	-	112,338
Due from other governments	93,139	-	-	93,139
Prepaid items	451,833	-	-	451,833
	<u>31,557,717</u>	<u>4,748,779</u>	<u>1,632,386</u>	<u>37,938,882</u>
Total assets				
<b>LIABILITIES</b>				
Liabilities:				
Accounts payable	506,566	233,687	98,836	839,089
Accrued liabilities	623,834	80,726	318	704,878
Due to other governments	339,771	-	161,950	501,721
Cash bonds and deposits	324,428	-	-	324,428
Total liabilities	<u>1,794,599</u>	<u>314,413</u>	<u>261,104</u>	<u>2,370,116</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Advance property tax collections	11,685,834	2,486,799	-	14,172,633
Unavailable revenue - property taxes	1,693,212	312,349	-	2,005,561
Unavailable revenue - court fines and fees	2,843,091	-	-	2,843,091
Total deferred inflows of resources	<u>16,222,137</u>	<u>2,799,148</u>	<u>-</u>	<u>19,021,285</u>
<b>FUND BALANCES</b>				
Fund balances:				
Nonspendable	451,833	-	-	451,833
Restricted	-	1,635,218	1,371,282	3,006,500
Unassigned	13,089,148	-	-	13,089,148
Total fund balances	<u>13,540,981</u>	<u>1,635,218</u>	<u>1,371,282</u>	<u>16,547,481</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 31,557,717</u>	<u>\$ 4,748,779</u>	<u>\$ 1,632,386</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 30,288,823

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds. 4,848,652

Long-term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and therefore are not reported in the funds. Additionally, deferred outflows of resources related to pensions are not reported in the funds. ( 6,237,066)

Net position of governmental activities \$ 45,447,890

The accompanying notes are an integral part of these financial statements.

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**HENDERSON COUNTY, TEXAS**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	General	Road and Bridge	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>				
Taxes	\$ 23,078,943	\$ 4,711,538	\$ -	\$ 27,790,481
Fees	2,571,555	1,302,005	276,393	4,149,953
Intergovernmental	1,724,208	56,528	432	1,781,168
Fines and forfeitures	682,330	-	759,697	1,442,027
Licenses and permits	20,790	360,059	-	380,849
Investment earnings	496,134	42,958	216	539,308
Miscellaneous	202,396	37,105	21,007	260,508
Total revenues	28,776,356	6,510,193	1,057,745	36,344,294
<b>EXPENDITURES</b>				
Current:				
General government	9,129,981	-	223,491	9,353,472
Public safety	12,153,389	-	218,974	12,372,363
Roads and bridges	-	6,444,383	-	6,444,383
Legal	2,579,238	-	65,518	2,644,756
Judicial	3,048,677	-	-	3,048,677
Culture and recreation	705,767	-	32,858	738,625
Health and welfare	73,440	344,926	-	418,366
Total expenditures	27,690,492	6,789,309	540,841	35,020,642
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	1,085,864	( 279,116)	516,904	1,323,652
<b>OTHER FINANCING SOURCES (USES)</b>				
Insurance recoveries	659	-	-	659
Sale of capital assets	22,611	41,779	-	64,390
Transfers in	1,919	16,800	-	18,719
Transfers out	( 41,800)	-	( 1,919)	( 43,719)
Total other financing sources and uses	( 16,611)	58,579	( 1,919)	40,049
<b>NET CHANGE IN FUND BALANCES</b>	1,069,253	( 220,537)	514,985	1,363,701
<b>FUND BALANCES, BEGINNING</b>	12,471,728	1,855,755	856,297	15,183,780
<b>FUND BALANCES, ENDING</b>	\$ 13,540,981	\$ 1,635,218	\$ 1,371,282	\$ 16,547,481

The accompanying notes are an integral part of these financial statements.

## HENDERSON COUNTY, TEXAS

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2018

Net change in fund balances - total governmental funds:	\$	1,363,701
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.	(	785,304)
Governmental funds report the entire net sales price (proceeds) from the sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain on the sale of the assets. Thus, the change in net position differs from the change in fund balance by the cost of the asset sold.	(	45,047)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		80,869
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds.		
Compensated absences	(	21,240)
Net pension liability	(	157,489)
		<u>178,729</u> )
Change in net position of governmental activities	\$	<u><u>435,490</u></u>

# HENDERSON COUNTY, TEXAS

## STATEMENT OF NET POSITION

### PROPRIETARY FUNDS

DECEMBER 31, 2018

	Enterprise Funds		
	Fair Park	Fair Park Concessions	Total
<b>ASSETS</b>			
Current assets:			
Cash and investments	\$ 213,915	\$ 2,200	\$ 216,115
Accounts receivable, net	10,322	-	10,322
Total current assets	<u>224,237</u>	<u>2,200</u>	<u>226,437</u>
Non-current assets:			
Capital assets:			
Land	250,504	-	250,504
Buildings and improvements	2,622,488	-	2,622,488
Furniture and equipment	290,100	-	290,100
Less: accumulated depreciation	( 1,921,884)	-	( 1,921,884)
Total non-current assets	<u>1,241,208</u>	<u>-</u>	<u>1,241,208</u>
Total assets	<u>1,465,445</u>	<u>2,200</u>	<u>1,467,645</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	15,883	2,849	18,732
Accrued liabilities	3,723	551	4,274
Total current liabilities	<u>19,606</u>	<u>3,400</u>	<u>23,006</u>
Total liabilities	<u>19,606</u>	<u>3,400</u>	<u>23,006</u>
<b>NET POSITION</b>			
Net investment in capital assets	1,241,208	-	1,241,208
Unrestricted	204,631	( 1,200)	203,431
Total net position	<u>\$ 1,445,839</u>	<u>\$( 1,200)</u>	<u>\$ 1,444,639</u>

The accompanying notes are an integral part of these financial statements.

**HENDERSON COUNTY, TEXAS**  
**STATEMENT OF REVENUES, EXPENSES**  
**AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	Enterprise Funds		
	Fair Park	Fair Park Concessions	Total
<b>OPERATING REVENUES</b>			
Rentals	\$ 174,371	\$ -	\$ 174,371
Concessions	-	119,879	119,879
Contributions	75,392	-	75,392
Other	54,372	-	54,372
Total operating revenues	<u>304,135</u>	<u>119,879</u>	<u>424,014</u>
<b>OPERATING EXPENSES</b>			
Personnel	183,341	28,739	212,080
Supplies and materials	40,605	6,745	47,350
Repairs and maintenance	15,419	-	15,419
Utilities	50,294	-	50,294
Professional services	500	61,923	62,423
Depreciation	104,276	-	104,276
Other	279	9,091	9,370
Total operating expenses	<u>394,714</u>	<u>106,498</u>	<u>501,212</u>
<b>OPERATING INCOME (LOSS)</b>	<u>( 90,579)</u>	<u>13,381</u>	<u>( 77,198)</u>
<b>NON-OPERATING REVENUES (EXPENSES)</b>			
Taxes	120,898	-	120,898
Total non-operating revenues (expenses)	<u>120,898</u>	<u>-</u>	<u>120,898</u>
<b>INCOME (LOSS) BEFORE TRANSFERS</b>	30,319	13,381	43,700
Transfers in	38,606	-	38,606
Transfers out	<u>-</u>	<u>( 13,606)</u>	<u>( 13,606)</u>
<b>CHANGE IN NET POSITION</b>	68,925	( 225)	68,700
<b>TOTAL NET POSITION, BEGINNING</b>	<u>1,376,914</u>	<u>( 975)</u>	<u>1,375,939</u>
<b>TOTAL NET POSITION, ENDING</b>	<u>\$ 1,445,839</u>	<u>\$( 1,200)</u>	<u>\$ 1,444,639</u>

The accompanying notes are an integral part of these financial statements.

**HENDERSON COUNTY, TEXAS**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2018**

	Enterprise Funds		
	Fair Park	Fair Park Concessions	Totals
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from customers	\$ 303,499	\$ 119,879	\$ 423,378
Cash paid to suppliers for goods and services	( 177,200)	( 29,515)	( 206,715)
Cash paid to employees for services	( 109,223)	( 78,265)	( 187,488)
Net cash provided (used) by operating activities	<u>17,076</u>	<u>12,099</u>	<u>29,175</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Cash received from taxes	120,898	-	120,898
Transfers from (to) other funds	<u>38,606</u>	( 13,606)	<u>25,000</u>
Net cash provided (used) by noncapital financing activities	<u>159,504</u>	( 13,606)	<u>145,898</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition and construction of capital assets	( 155,276)	-	( 155,276)
Net cash used by capital and related financing activities	<u>( 155,276)</u>	<u>-</u>	<u>( 155,276)</u>
<b>NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	21,304	( 1,507)	19,797
<b>CASH AND CASH EQUIVALENTS, BEGINNING</b>	<u>192,611</u>	<u>3,707</u>	<u>196,318</u>
<b>CASH AND CASH EQUIVALENTS, ENDING</b>	<u>213,915</u>	<u>2,200</u>	<u>216,115</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	( 90,579)	13,381	( 77,198)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	104,276	-	104,276
(Increase) decrease in assets:			
Accounts receivable	( 636)	-	( 636)
Increase (decrease) in liabilities:			
Accounts payable	6,141	( 776)	5,365
Accrued liabilities	<u>( 2,126)</u>	<u>( 506)</u>	<u>( 2,632)</u>
Net cash provided (used) by operating activities	<u>\$ 17,076</u>	<u>\$ 12,099</u>	<u>\$ 29,175</u>

The accompanying notes are an integral part of these financial statements.

**HENDERSON COUNTY, TEXAS**  
**STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES**  
**AGENCY FUNDS**  
**DECEMBER 31, 2018**

**ASSETS**

Cash and investments	\$ <u>5,937,467</u>
Total assets	\$ <u><u>5,937,467</u></u>

**LIABILITIES**

Due to other agencies and individuals	\$ <u>5,937,467</u>
Total liabilities	\$ <u><u>5,937,467</u></u>

# HENDERSON COUNTY, TEXAS

## NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2018

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Henderson County, Texas (the County) uses a commission form of government under the laws and statutes of the constitution of the State of Texas. The County provides various services to advance the welfare, health, morals, comfort, safety, and convenience of the County and its inhabitants. A summary of the significant accounting policies consistently applied in the preparation of the accompanying financial statements follows.

#### **Financial Reporting Entity**

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing Henderson County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, it is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

Depending upon the significance of the County's financial and operational relationships with various separate entities, the organizations are classified as blended or discrete component units, related organizations, joint ventures, or jointly governed organizations, and the financial disclosure is treated accordingly. As of December 31, 2018, the County does not report any component units.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### **C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as it is both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Road and Bridge Fund** is used to account for the operation, repair and maintenance of roads and bridges within the County.



The County reports the following major Enterprise Funds:

The **Fair Park Fund** is used to account for the activities of the Henderson County Fairgrounds.

The **Fair Park Concessions Fund** is used to account for the concessions activities of the Henderson County Fairgrounds.

Additionally, the County reports the following fund type:

**Agency Funds** account for assets held by the County in a trustee capacity or as an agent for individuals or other governments. They are custodial in nature and do not include measurement of results of operations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Deposits and Investments**

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The County invests its resources in bank certificates of deposit. These investments are recorded at cost, which approximates fair value. The County is entitled to invest in obligations of the United States, the State of Texas, and certificates of deposit of state or national banks or savings and loan associations with the State.

### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

**Capital Assets**

Capital assets, which include property, plant, equipment, infrastructure (e.g. roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The County defines capital assets as physical assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Property improvements are capitalized if valued over \$10,000 with an estimated useful life in excess of 10 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets’ lives are not capitalized.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	10 - 40
Furniture and equipment	5 - 10
Infrastructure	50 - 100

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has the following items that qualify for reporting in this category:

- *Difference in expected and actual pension experience* - this difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- *Changes of economic and demographic actuarial assumptions or of other inputs included in determining the pension liability* – These effects on the total pension liability are deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees).
- *Pension contributions after the measurement date* - these contributions are deferred and recognized in the following fiscal year.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has the following items that qualify for reporting in this category.

- Under the modified accrual basis of accounting, unavailable revenue is reported in the governmental funds balance sheet as a deferred inflow of resources.
- Property taxes collected before the period for which they were levied.

In addition, the County has deferred inflows of resources which are required to be reported on the Statements of Net Position under the full accrual basis of accounting. Deferred inflows of resources reported in the Statements of Net Position are as follows:

- *Differences between expected and actual economic experience for the County's pension* – This difference is deferred and recognized over the estimated average remaining lives of all members.
- *Difference in projected and actual earnings on pension assets* – This difference is deferred and amortized over a closed five-year period.

### **Compensated Absences**

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

### **Fund Equity**

- **Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- **Restricted:** This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- **Committed:** This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by board resolution of the Commissioners' Court, the County's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the Commissioners' Court removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- **Assigned:** This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed.
- **Unassigned:** This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

## **Net Position**

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## **Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

## **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains, “Long-term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and therefore are not reported in the funds.” The details of this (\$6,237,066) difference are as follows:

Net pension liability	\$( 6,463,031)
Deferred outflows related to pensions	2,802,619
Deferred inflows related to pensions	( 1,552,164)
Compensated absences	<u>( 1,024,490)</u>
 Net adjustment to decrease <i>fund balance - total governmental funds</i> to arrive at <i>net assets - governmental activities</i>	 \$( <u>6,237,066</u> )

### Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental fund* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$(785,304) difference are as follows:

Capital outlay	\$ 1,275,623
Depreciation expense	<u>( 2,060,927)</u>
 Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	 \$( <u>785,304</u> )

Another element of that reconciliation states, “Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.” The details of this \$80,869 difference are as follows:

Property taxes	\$( 43,445)
Court fines	<u>124,314</u>
 Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	 \$ <u>80,869</u>

### 3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### Budgetary Information

The Commissioners’ Court approves a proposed operating budget for the fiscal year commencing January 1. The operating budget includes proposed expenditures and the means of financing them. For each budgeted fund, budgetary control is maintained at the departmental classification level. This is the level at which expenditures may not legally exceed funds. Any expenditures which alter the total budgeted amounts must be approved by the Commissioners’ Court and the budget appropriately amended. Annual budgets are adopted on a basis consistent with generally accepted accounting principles. All annual appropriations lapse at fiscal year-end.

### 4. DETAILED NOTES ON ALL FUNDS

#### Deposits

##### **Custodial Credit Risk**

In the case of deposits, this is the risk that in the event of a bank failure, the County’s deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of the State of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of the deposits. As of December 31, 2018, the County’s \$38,630,483 deposit balance was entirely collateralized with securities pledged by the pledging financial institution or covered by FDIC insurance.

#### Receivables

Receivables as of year-end for the County’s individual major funds and nonmajor funds including the applicable allowances for uncollectible accounts are as follows:

	<u>Governmental Funds</u>		<u>Enterprise Funds</u>	
	<u>General</u>	<u>Road and Bridge</u>	<u>Fair Park</u>	<u>Total</u>
Receivables:				
Taxes	\$ 1,893,168	\$ 350,658	\$ -	\$ 2,243,826
Fines	18,989,926	-	-	18,989,926
Other	<u>112,338</u>	<u>-</u>	<u>10,322</u>	<u>122,660</u>
Gross receivables	<u>20,995,432</u>	<u>350,658</u>	<u>10,322</u>	<u>21,356,412</u>
Less: allowance for uncollectibles	<u>( 16,255,027)</u>	<u>( 21,039)</u>	<u>-</u>	<u>( 16,276,066)</u>
Net total receivables	<u>\$ 4,740,405</u>	<u>\$ 329,619</u>	<u>\$ 10,322</u>	<u>\$ 5,080,346</u>

## Capital Assets

Capital asset activity for the year ended December 31, 2018, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 3,377,437	\$ -	\$ -	\$ 3,377,437
Total capital assets not being depreciated	<u>3,377,437</u>	<u>-</u>	<u>-</u>	<u>3,377,437</u>
Capital assets, being depreciated:				
Buildings and improvements	28,156,632	102,636	-	28,259,268
Furniture and fixtures	14,607,534	1,172,987	( 344,177)	15,436,344
Infrastructure	31,947,495	-	-	31,947,495
Total capital assets being depreciated	<u>74,711,661</u>	<u>1,275,623</u>	<u>( 344,177)</u>	<u>75,643,107</u>
Less accumulated depreciation:				
Buildings and improvements	( 15,203,128)	( 825,542)	-	( 16,028,670)
Furniture and fixtures	( 10,851,792)	( 757,114)	299,130	( 11,309,776)
Infrastructure	( 20,915,004)	( 478,271)	-	( 21,393,275)
Total accumulated depreciation	<u>( 46,969,924)</u>	<u>( 2,060,927)</u>	<u>299,130</u>	<u>( 48,731,721)</u>
Total capital assets, being depreciated, net	<u>27,741,737</u>	<u>( 785,304)</u>	<u>( 45,047)</u>	<u>26,911,386</u>
Governmental activities capital assets, net	<u>\$ 31,119,174</u>	<u>\$ ( 785,304)</u>	<u>\$ ( 45,047)</u>	<u>\$ 30,288,823</u>
	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 250,504	\$ -	\$ -	\$ 250,504
Total capital assets not being depreciated	<u>250,504</u>	<u>-</u>	<u>-</u>	<u>250,504</u>
Capital assets, being depreciated:				
Buildings	1,556,281	-	-	1,556,281
Improvements	945,656	120,551	-	1,066,207
Furniture and fixtures	255,375	34,725	-	290,100
Total capital assets being depreciated	<u>2,757,312</u>	<u>155,276</u>	<u>-</u>	<u>2,912,588</u>
Less accumulated depreciation:				
Buildings	( 1,313,546)	( 50,028)	-	( 1,363,574)
Improvements	( 328,555)	( 46,678)	-	( 375,233)
Furniture and fixtures	( 175,507)	( 7,570)	-	( 183,077)
Total accumulated depreciation	<u>( 1,817,608)</u>	<u>( 104,276)</u>	<u>-</u>	<u>( 1,921,884)</u>
Total capital assets, being depreciated, net	<u>939,704</u>	<u>51,000</u>	<u>-</u>	<u>990,704</u>
Business-type activities capital assets, net	<u>\$ 1,190,208</u>	<u>\$ 51,000</u>	<u>\$ -</u>	<u>\$ 1,241,208</u>



Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities:	
General government	\$ 871,436
Legal	16,895
Public safety	293,198
Road and bridge	<u>879,398</u>
Total depreciation expense - governmental activities	<u>2,060,927</u>
Business-type activities:	
Fair Park	<u>104,276</u>
Total depreciation expense - business-type activities	<u>\$ 104,276</u>

### **Interfund Transfers**

The composition of interfund transfers as of December 31, 2018, is as follows:

#### **Interfund Transfers:**

<u>Transfer In</u>	<u>Transfer Out</u>	<u>Amount</u>
General	Nonmajor	\$ 1,919
Road and Bridge	General	16,800
Fair Park	General	25,000
Fair Park	Fair Park Concessions	<u>13,606</u>
		<u>\$ 57,325</u>

Transfers were used to use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### **Long-term Debt**

Long-term liability activity for the year ended December 31, 2018, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental activities</b>					
Compensated absences	<u>1,003,250</u>	<u>522,909</u>	<u>( 501,669)</u>	<u>1,024,490</u>	<u>256,123</u>
Governmental activities long-term liabilities	<u>1,003,250</u>	<u>522,909</u>	<u>( 501,669)</u>	<u>1,024,490</u>	<u>256,123</u>

The compensated absences liability attributable to the governmental activities will be liquidated primarily by the General Fund.

## **Risk Management**

Henderson County is exposed to various risks of loss relating to general liability, the accidental loss of real and personal property, damage to County assets, errors and omissions and personnel risks which relate to workers' compensation. The County carries commercial insurance in order to manage the above listed risks. Amounts of coverage for the above types of risk have not been subject to a significant reduction in the past year. The amounts of settlements have not exceeded insurance coverage for the past three fiscal years.

## **Health Care Coverage**

During the year ended December 31, 2018, full-time employees of the County were covered by a health insurance plan (the "Plan") through Blue Cross Blue Shield. The County paid premiums of \$844 per month for each employee to the Health Plan. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. All contributions were paid to a Health Maintenance Organization. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement. The contract between the County and the licensed insurer is renewable, and terms of coverage and contribution costs are included in the contractual provisions.

## **Postemployment Benefits Other than Pensions (OPEB)**

Currently, health insurance benefits are provided to eligible retirees of the County in accordance with the policies and procedures approved by Commissioners' Court. Health insurance premiums for eligible retirees are paid for by the County for a maximum of three years.

Eligible retired employees are regular fulltime employees who retire under the employees' established retirement program (Texas County and District Retirement System) on or after January 1, 1991 and hired on or before December 31, 2009. Retired employee's eligibility shall cease upon the occurrence of the following events, whichever occurs first: 1) the last day of the contract month in which a retiree becomes eligible for Medicare by reason of obtaining age 65; 2) the last day of the contract month in which a retiree becomes eligible for disability under the United States Social Security Act; or 3) the last day of the contract month in which the County has contributed premiums for a three-year period.

As of December 31, 2018, the County had 11 retirees that were eligible for the OPEB plan and the cost per retiree to the County was \$844 per month. During the year, premiums paid by the County were \$91,559.

In June 2015, the Government Accounting Standards Board (GASB) issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which was effective for the County for the year ending December 31, 2018. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. The County has not obtained the required actuarial evaluation of the benefits it provides to retirees and, therefore, has not implemented this standard. Expenses for post-retirement health care benefits are recognized on a pay-as-you-go basis in these financial statements.

## **Litigation**

The County is periodically involved in legal actions and claims arising in the ordinary course of its operations. The outcome of these lawsuits is not presently determinable, but according to the County's attorneys, a judgment, if any, would have an immaterial impact on the County as a whole.

## **Commitments and Contingencies**

The County participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

## **Defined Benefit Pension Plan**

**Plan Description.** The County participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at [www.tcdrs.org](http://www.tcdrs.org).

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.

**Benefits Provided.** TCDRS provides retirement, disability and survivor benefits for all eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

### ***Employees covered by benefit terms***

At the December 31, 2017 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	251
Inactive employees entitled to but not yet receiving benefits	250
Active employees	<u>392</u>
	<u>893</u>

**Contributions.** The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participant over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the County were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the County were 13.92% and 14.48% in calendar years 2017 and 2018, respectively. The County's contributions to TCDRS for the year ended December 31, 2018, were \$2,336,030, and were equal to the required contributions.

**Net Pension Liability.** The County's Net Pension Liability (NPL) was measured as of December 31, 2017, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

### ***Actuarial Assumptions***

The Total Pension Liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.75% per year
Overall payroll growth	3.25% per year
Investment rate of return	8.0%, net of pension plan investment expense, including inflation

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members	90% of the RP-2014 Active Employee Mortality Tables for males and 90% of the RP-2014 Active Employee Mortality for females, projected with 110% of the MP-2014 Ultimate scale after 2014.
Service retirees, beneficiaries and non-depositing members	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Table for females, both projected with 110% of the MP-2014 Ultimate Scale after 2014.
Disabled retirees	130% of the RP-2014 Disabled Annuitant Mortality Table for males and 115% of the RP-2014 Disabled Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.

Updated mortality assumptions were adopted in the actuarial valuation of December 31, 2017. All other actuarial assumptions that determined the total pension liability as of December 31, 2017, were based on the results of an actuarial experience study for the period January 1, 2013, through December 31, 2016.

The long-term expected rate of return on pension plan investments is 8.0%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information below are based on January 2018 information for a 10-year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is set based on a 30-year time horizon; the most recent analysis was performed in 2017. The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Benchmark</b>	<b>Target Allocation <sup>(1)</sup></b>	<b>Geometric Real Rate of Return (Expected minus Inflation) <sup>(2)</sup></b>
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.55%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index <sup>(3)</sup>	16.00%	7.55%
Global Equities	MSCI World (net) Index	1.50%	4.85%
International Equities - Developed	MSCI World Ex USA (net)	11.00%	4.55%
International Equities - Emerging	MSCI Emerging Markets (net)	8.00%	5.55%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	75.00%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	8.00%	4.12%
Direct Lending	S&P/LSTA Leverage Loan Index	10.00%	8.06%
Distressed Debt	Cambridge Associates Distressed Securities Index <sup>(4)</sup>	2.00%	6.30%
REIT	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.05%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	6.00%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index <sup>(5)</sup>	6.00%	6.25%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	18.00%	4.10%

<sup>(1)</sup> Target asset allocation adopted at the April 2018 TCDRS Board meeting.

<sup>(2)</sup> Geometric real rates of return expected return minus the assumed inflation rate of 1.95%, per Cliffwater's 2018 capital mar.

<sup>(3)</sup> Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

### ***Discount Rate***

The discount rate used to measure the Total Pension Liability was 8.1%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the Total Pension Liability.

## Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) - (b)
Balance at 12/31/2016	\$ 73,943,000	\$ 63,675,369	\$ 10,267,631
Changes for the year:			
Service cost	2,342,034	-	2,342,034
Interest on total pension liability <sup>(1)</sup>	6,023,203	-	6,023,203
Effect of economic/demographic gains or losses	125,755	-	125,755
Effect of assumptions changes or inputs	223,921	-	223,921
Refund of contributions	( 160,326)	( 160,326)	-
Benefit payments	( 3,765,113)	( 3,765,113)	-
Administrative expenses	-	( 48,061)	48,061
Member contributions	-	1,101,640	( 1,101,640)
Net investment income	-	9,284,198	( 9,284,198)
Employer contributions	-	2,190,674	( 2,190,674)
Other <sup>(2)</sup>	-	( 8,938)	8,938
Balance at 12/31/2017	<u>\$ 78,732,474</u>	<u>\$ 72,269,443</u>	<u>\$ 6,463,031</u>

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

<sup>(2)</sup> Relates to allocation of system-wide items.

## Sensitivity Analysis

The following presents the net pension liability of the County, calculated using the discount rate of 8.1%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.1%) or 1-percentage-higher (9.1%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	7.1%	8.1%	9.1%
Total pension liability	\$ 88,820,172	\$ 78,732,474	\$ 70,271,755
Fiduciary net position	<u>72,269,443</u>	<u>72,269,443</u>	<u>72,269,443</u>
Net pension liability/(asset)	<u>\$ 16,550,729</u>	<u>\$ 6,463,031</u>	<u>\$ ( 1,997,688)</u>

## Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TCDRS financial report. The report may be obtained on the Internet at [www.tcdrs.org](http://www.tcdrs.org).

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2018, the County recognized pension expense of \$2,493,503. At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 100,604	\$ 729,894
Changes in actuarial assumptions	365,986	-
Net difference between projected and actual investment earnings	-	822,270
Contributions subsequent to the measurement date	<u>2,336,029</u>	<u>-</u>
Total	<u>\$ 2,802,619</u>	<u>\$ 1,552,164</u>

\$2,336,029 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending December 31, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expenses as follows:

Year Ended December 31,		
2019	\$	251,693
2020		107,001
2021	(	683,424)
2022	(	760,844)

**Tax Abatement**

The County has entered into a tax abatement agreement with CMH Manufacturing, Inc. under the provisions of the Texas Property Redevelopment and Tax Abatement Act (Chapter 312 of the Texas Tax Code). This act provides for the availability of tax abatement for both new facilities and structures and for the expansion or modernization of existing facilities and structures located in a reinvestment zone designated under this act. The purpose of this tax abatement agreement is for the expansion of employment, attraction of future investments, and economic development of the County.



Under the terms of the agreement, CMH Manufacturing, Inc. will make the following improvements:

- Capital investment estimated at \$8,250,000 for both real and personal property.
- Hire a minimum of 250 full-time employees over the next five years. Wages are to be \$14.00-16.00/hour, plus benefits.

Beginning on January 1, 2017, the County property taxes on the certified appraised value of the eligible property in the reinvestment zone will be abated for the following periods and in the following amounts:

Year 1 – 90%

Year 2 – 70%

Year 3 – 45%

Year 4 – 30%

Year 5 – 25%

During 2018, the County had a reduction of property tax revenue of \$3,241.

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**REQUIRED  
SUPPLEMENTARY INFORMATION**

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## HENDERSON COUNTY, TEXAS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Ad valorem taxes	\$ 22,997,677	\$ 22,997,677	\$ 22,962,908	\$( 34,769)
Mixed beverage taxes	90,000	90,000	116,035	26,035
Fees of office:				
Sheriff	140,000	140,000	234,740	94,740
County clerk	804,000	804,000	754,815	( 49,185)
Tax assessor/collector	890,000	890,000	901,253	11,253
District clerk	367,000	367,000	245,892	( 121,108)
Justice of the peace	94,700	94,700	94,967	267
County attorney	15,000	15,000	12,839	( 2,161)
Constables	70,500	70,500	68,054	( 2,446)
Court costs	80,700	80,700	66,689	( 14,011)
Other	42,000	146,500	192,306	45,806
Total fees of office	<u>2,503,900</u>	<u>2,608,400</u>	<u>2,571,555</u>	<u>( 36,845)</u>
Intergovernmental	1,585,456	1,590,856	1,724,208	133,352
Licenses and permits	12,000	12,000	20,790	8,790
Fines and forfeitures	770,000	770,000	682,330	( 87,670)
Investment earnings	270,100	270,100	496,134	226,034
Miscellaneous	227,865	227,865	202,396	( 25,469)
Total revenues	<u>28,456,998</u>	<u>28,566,898</u>	<u>28,776,356</u>	<u>209,458</u>
<b>EXPENDITURES</b>				
General government:				
County Judge	279,306	279,306	247,504	31,802
General County operations	3,772,820	3,995,231	3,495,594	499,637
Juvenile	180,000	195,227	195,226	1
General information systems	641,576	641,576	494,449	147,127
County clerk	795,069	795,069	752,442	42,627

The accompanying notes are an integral part of this schedule.

## HENDERSON COUNTY, TEXAS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GENERAL FUND

(Continued)

FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>EXPENDITURES (Continued)</b>				
General government: (Continued)				
County clerk records management	\$ 26,531	\$ 26,531	\$ 11,831	\$ 14,700
Elections administration	476,702	515,596	457,557	58,039
Veterans services	23,643	23,643	15,355	8,288
County auditor	698,473	706,393	636,245	70,148
Information technology	308,536	308,536	274,139	34,397
County treasurer	223,232	223,232	219,576	3,656
Tax assessor/collector	884,083	904,083	878,140	25,943
Public facilities	1,447,229	1,519,329	1,435,403	83,926
Jury	14,000	19,000	16,520	2,480
Total general government	9,771,200	10,152,752	9,129,981	1,022,771
Public safety:				
Constables general	72,415	13,012	6,079	6,933
Constable, precinct 1	74,429	105,096	101,979	3,117
Constable, precinct 2	75,280	75,280	72,108	3,172
Constable, precinct 3	73,110	73,110	70,789	2,321
Constable, precinct 4	68,464	68,464	64,904	3,560
Constable, precinct 5	72,500	103,337	101,937	1,400
Sheriff's office field operations	5,327,778	5,333,178	4,927,909	405,269
Jail operations	6,872,075	6,885,033	6,327,997	557,036
Emergency management	82,772	82,772	77,220	5,552
Fire marshal/environmental crimes	335,521	335,521	298,083	37,438
Department of public safety	107,929	107,929	104,384	3,545
Total public safety	13,162,273	13,182,732	12,153,389	1,029,343

The accompanying notes are an integral part of this schedule.

## HENDERSON COUNTY, TEXAS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GENERAL FUND

(Continued)

FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>EXPENDITURES (Continued)</b>				
Legal:				
County attorney prosecution	\$ 930,736	\$ 1,000,736	\$ 979,236	\$ 21,500
County attorney collections	247,803	247,803	219,495	28,308
District attorney	1,306,357	1,306,357	1,283,117	23,240
District attorney capital cases	<u>398,800</u>	<u>190,838</u>	<u>97,390</u>	<u>93,448</u>
Total legal	<u>2,883,696</u>	<u>2,745,734</u>	<u>2,579,238</u>	<u>166,496</u>
Judicial:				
County court-at-law 1	380,390	380,390	373,024	7,366
County court-at-law 2	397,570	397,570	387,235	10,335
District courts general	26,226	37,014	37,014	-
Indigent defense	58,708	71,671	71,668	3
3rd district court	157,151	157,151	149,544	7,607
173rd district court	253,515	253,515	244,343	9,172
392nd district court	265,111	266,262	264,449	1,813
District Clerk	652,552	652,552	619,432	33,120
Justice of the peace, precinct 1	184,095	184,088	174,983	9,105
Justice of the peace, precinct 2	193,089	193,089	189,240	3,849
Justice of the peace, precinct 3	138,655	138,727	136,719	2,008
Justice of the peace, precinct 4	140,150	140,783	139,396	1,387
Justice of the peace, precinct 5	188,740	188,035	178,971	9,064
Arraignments	9,850	9,850	7,537	2,313
Jury	<u>37,400</u>	<u>75,832</u>	<u>75,122</u>	<u>710</u>
Total judicial	<u>3,083,202</u>	<u>3,146,529</u>	<u>3,048,677</u>	<u>97,852</u>

The accompanying notes are an integral part of this schedule.

## HENDERSON COUNTY, TEXAS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### GENERAL FUND

(Continued)

FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget - Positive (Negative)
<b>EXPENDITURES (Continued)</b>				
Health and welfare:				
Health care coordination	\$ 75,555	\$ 75,555	\$ 73,440	\$ 2,115
Total health and welfare	75,555	75,555	73,440	2,115
Culture and recreation:				
Public library	226,617	226,617	212,526	14,091
County extension office	199,786	199,786	188,199	11,587
Historical Commission	19,011	19,111	16,413	2,698
Healthy County	4,300	4,300	4,217	83
Animal shelter	243,132	366,500	284,412	82,088
Total culture and recreation	692,846	816,314	705,767	110,547
Total expenditures	29,668,772	30,119,616	27,690,492	2,429,124
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	( 1,211,774)	( 1,552,718)	1,085,864	2,638,582
<b>OTHER FINANCING SOURCES (USES)</b>				
Insurance recoveries	-	-	659	659
Sale of capital assets	52,500	52,500	22,611	( 29,889)
Transfers in	1,129,975	1,129,975	1,919	( 1,128,056)
Transfers out	-	-	( 41,800)	( 41,800)
Total other financing sources (uses)	1,182,475	1,182,475	( 16,611)	( 1,199,086)
<b>NET CHANGE IN FUND BALANCES</b>	( 29,299)	( 370,243)	1,069,253	1,439,496
<b>FUND BALANCES, BEGINNING</b>	12,471,728	12,471,728	12,471,728	-
<b>FUND BALANCES, ENDING</b>	\$ 12,442,429	\$ 12,101,485	\$ 13,540,981	\$ 1,439,496

The accompanying notes are an integral part of this schedule.



## HENDERSON COUNTY, TEXAS

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

#### ROAD AND BRIDGE

FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 4,783,475	\$ 4,783,475	\$ 4,711,538	\$( 71,937)
Fees	1,295,000	1,295,000	1,302,005	7,005
Intergovernmental	52,111	52,111	56,528	4,417
Licenses and permits	372,000	372,000	360,059	( 11,941)
Investment earnings	9,000	9,000	42,958	33,958
Miscellaneous	-	106,234	37,105	( 69,129)
Total revenues	<u>6,511,586</u>	<u>6,617,820</u>	<u>6,510,193</u>	<u>( 107,627)</u>
<b>EXPENDITURES</b>				
Waste management	337,054	345,504	344,926	578
Road and bridge general	37,255	28,805	28,803	2
Road and bridge precinct #1	1,600,519	1,607,598	1,508,019	99,579
Road and bridge precinct #2	1,600,520	1,601,698	1,599,859	1,839
Road and bridge precinct #3	1,600,519	1,694,929	1,657,002	37,927
Road and bridge precinct #4	1,600,519	1,604,085	1,590,919	13,166
Precinct #1 lateral road	13,000	13,000	-	13,000
Precinct #2 lateral road	13,000	59,782	59,781	1
Precinct #3 lateral road	13,000	13,000	-	13,000
Precinct #4 lateral road	13,000	13,000	-	13,000
Total expenditures	<u>6,828,386</u>	<u>6,981,401</u>	<u>6,789,309</u>	<u>192,092</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	( 316,800)	( 363,581)	( 279,116)	84,465
<b>OTHER FINANCING SOURCES</b>				
Sale of capital assets	-	-	41,779	41,779
Transfers in	316,800	316,800	16,800	( 300,000)
Total other financing sources	<u>316,800</u>	<u>316,800</u>	<u>58,579</u>	<u>( 258,221)</u>
<b>NET CHANGE IN FUND BALANCES</b>	-	( 46,781)	( 220,537)	( 173,756)
<b>FUND BALANCES, BEGINNING</b>	<u>1,855,755</u>	<u>1,855,755</u>	<u>1,855,755</u>	<u>-</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 1,855,755</u>	<u>\$ 1,808,974</u>	<u>\$ 1,635,218</u>	<u>\$( 173,756)</u>

The accompanying notes are an integral part of this schedule.

## HENDERSON COUNTY, TEXAS

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY SCHEDULES

DECEMBER 31, 2018

#### **Budgetary Information**

The County follows these procedures in establishing the budgetary data reflected in the financial report:

1. The County Judge has departmental meetings with management to determine the departmental budget requests.
2. The County Judge submits to the County Commissioners a proposed operating budget for the fiscal year commencing the following January. The operational budget includes proposed expenditures and the means of financing them.
3. Public hearings are conducted to obtain taxpayer comments.
4. After the public hearings, the Commissioners' Court reviews the budget and makes any adjustments they feel necessary.
5. The budget is then legally enacted by the Commissioners' Court on or before January 1.

Only the governing body, composed of the Commissioners' Court, may amend the budget after its adoption so long as the amendment continues to meet the requirements of Section 111 of the *Local Government Code*. During the year, several supplementary amendments to the original budget were required. Individual amendments were all legally made.

The County's budget authorizes expenditures for all governmental fund types. The County's legally adopted budget is at the department level in those funds with multiple departments and at the fund level in single department funds. For internal management purposes, the budgets are detailed by line item and entered into the accounting records. Comparisons of actual expenditures to budget are made on an ongoing basis.

Budgets are adopted on a basis consistent with generally accepted accounting principles. Budget appropriations lapse at year-end.

## HENDERSON COUNTY, TEXAS

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

FOR THE YEAR ENDED DECEMBER 31, 2018

Plan Year Ended December 31	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Total Pension Liability</b>				
Service Cost	\$ 2,342,034	\$ 2,452,420	\$ 2,174,127	\$ 2,118,519
Interest total pension liability	6,023,203	5,665,098	5,385,909	5,047,123
Effect of plan changes	-	2,604	( 401,168)	-
Effect of assumption changes or inputs	223,921	-	747,396	-
Effect of economic/demographic (gains) or losses	125,755	( 1,072,284)	( 775,010)	206,048
Benefit payments/refunds of contributions	( 3,925,439)	( 3,611,101)	( 3,692,208)	( 3,091,788)
Net change in total pension liability	4,789,474	3,436,737	3,439,046	4,279,902
Total pension liability - beginning	<u>73,943,000</u>	<u>70,506,263</u>	<u>67,067,217</u>	<u>62,787,315</u>
Total pension liability - ending (a)	<u>\$ 78,732,474</u>	<u>\$ 73,943,000</u>	<u>\$ 70,506,263</u>	<u>\$ 67,067,217</u>
<b>Plan Fiduciary Net Position</b>				
Employer contributions	\$ 2,190,674	\$ 2,090,145	\$ 2,055,741	\$ 1,946,319
Member contributions	1,101,640	1,064,854	1,051,920	1,003,997
Investment income net of investment expenses	9,284,198	4,455,388	( 307,377)	3,946,810
Benefit payments refunds of contributions	( 3,925,439)	( 3,611,101)	( 3,692,208)	( 3,091,788)
Administrative expenses	( 48,061)	( 48,499)	( 43,772)	( 45,832)
Other	( 8,938)	( 601,609)	( 98,523)	( 17,488)
Net change in plan fiduciary net position	8,594,074	3,349,178	( 1,034,219)	3,742,018
Plan fiduciary net position - beginning	<u>63,675,369</u>	<u>60,326,191</u>	<u>61,360,410</u>	<u>57,618,392</u>
Plan fiduciary net position - ending (b)	<u>\$ 72,269,443</u>	<u>\$ 63,675,369</u>	<u>\$ 60,326,191</u>	<u>\$ 61,360,410</u>
Net pension liability - ending (a) - (b)	<u>\$ 6,463,031</u>	<u>\$ 10,267,631</u>	<u>\$ 10,180,072</u>	<u>\$ 5,706,807</u>
Fiduciary net position as a percentage of total pension liability	92%	86%	86%	91%
Pensionable covered payroll	\$ 15,737,716	\$ 15,212,201	\$ 15,027,431	\$ 14,342,815
Net pension liability as a percentage of covered payroll	41%	67%	68%	40%

## HENDERSON COUNTY, TEXAS

### SCHEDULE OF EMPLOYER CONTRIBUTIONS - TCDRS

#### LAST TEN FISCAL YEARS

<b>Year Ended December 31,</b>	<b>Actuarially Determined Contribution</b>	<b>Actual Employer Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Pensionable Covered Payroll</b>	<b>Actual Contribution as a % of Covered Payroll</b>
2009	\$ 1,559,957	\$ 1,559,957	\$ -	\$ 14,661,247	10.6%
2010	1,663,706	1,663,706	-	14,517,507	11.5%
2011	1,618,971	1,618,971	-	14,127,207	11.5%
2012	1,686,878	1,686,878	-	13,987,401	12.1%
2013	1,763,575	1,763,575	-	13,831,885	12.8%
2014	1,946,319	1,946,319	-	14,342,815	13.6%
2015	2,055,743	2,055,743	-	15,027,363	12.4%
2016	2,090,156	2,090,156	-	15,212,201	12.4%
2017	2,190,690	2,190,690	-	15,737,716	13.9%
2018	2,336,030	2,336,030	-	16,132,871	14.5%

The accompanying notes are an integral part of this schedule.

# HENDERSON COUNTY, TEXAS

## NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

### FOR THE YEAR ENDED DECEMBER 31, 2018

<b>Valuation Timing</b>	Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
<b><u>Methods and assumptions used to determine contributions rates:</u></b>	
<b>Actuarial Cost Method</b>	Entry age
<b>Amortization Method</b>	Level percentage of payroll, closed
<b>Remaining Amortization Period</b>	13.1 years (based on contribution rate calculated in 12/31/2017 valuation)
<b>Asset Valuation Method</b>	5-year smoothed market
<b>Inflation</b>	2.75%
<b>Salary Increases</b>	Varies by age and service. 4.9% average over career including inflation.
<b>Investment Rate of Return</b>	8.0%, net of administrative and investment expenses, including inflation.
<b>Retirement Age</b>	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
<b>Mortality</b>	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.
<b>Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions</b>	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected.
<b>Changes in Plan Provisions Reflected in the Schedule</b>	2015: No changes in plan provisions were reflected in the Schedule. 2016: No changes in plan provisions were reflected in the Schedule. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.

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# **COMBINING STATEMENTS**

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## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

*Special Revenue Funds* are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

***Records Management*** – This fund is used to account for fees collected by both the District and County Clerks. The use of these fees is statute driven to provide these offices with funds for records management and preservation services. Expenditures must be approved by Commissioners' Court.

***CWM Library*** – This fund is used to account for the operation of the Clint W. Murchison Memorial Library.

***Hot Check*** – This fund is funded by fees from hot check collections. The Hot Check Department is a division of the County Attorney's office and is a computerized operation for the prosecution and collection of hot checks. This department assists merchants by preparing witness statements, collection and return of restitution to merchants, and filing criminal cases against check writers. Revenue derived from these collections is utilized for the benefit of the County Attorney's office.

***Law Enforcement – District Attorney*** – This fund is used to account for the seizure of property and money, which may be used by the District Attorney for law enforcement purposes. The fund is also a clearing account for seizures held pending disposition. The District Attorney may dispense funds according to court orders and pro rata shares determined by interlocal agreements with other law enforcement agencies.

***Law Enforcement – Sheriff*** – This fund is used to account for seizures awarded to the Sheriff's Department through an interlocal agreement with the District Attorney. The fund may be used by the Sheriff for law enforcement purposes.

***County Attorney State Allotment*** – The County Attorney's office receives a state supplement provided by House Bill 801 for County Attorney salary and other uses of the office. The amount is appropriated from the State General Fund to enhance prosecution.

***Law Library*** – This fund is used to account for the fees collected at the District Clerk and County Clerk for the Law Library.

***Federal Seizures Sheriff*** – This fund is used to account for funds from the forfeiture of property and money, which may be used at the Sheriff's Department.

***Bail Bond Board*** – This fund is used to account for the fees collected from bail bondsmen in order to operate in Henderson County. These fees are required to be used to fund expenditures related to running the Bail Bond Board.

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**HENDERSON COUNTY, TEXAS**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2018**

	Records Management	CWM Library	Hot Check	Law Enforcement District Attorney
<b>ASSETS</b>				
Cash and investments	\$ 619,422	\$ 13,345	\$ 67,415	\$ 294,023
Total assets	<u>\$ 619,422</u>	<u>\$ 13,345</u>	<u>\$ 67,415</u>	<u>\$ 294,023</u>
<b>LIABILITIES</b>				
Liabilities:				
Accounts payable	6,787	1,592	74	804
Accrued liabilities	-	-	75	243
Due to other governments	<u>-</u>	<u>-</u>	<u>-</u>	<u>161,950</u>
Total liabilities	<u>6,787</u>	<u>1,592</u>	<u>149</u>	<u>162,997</u>
<b>FUND BALANCES</b>				
Restricted	<u>612,635</u>	<u>11,753</u>	<u>67,266</u>	<u>131,026</u>
Total fund balances	<u>612,635</u>	<u>11,753</u>	<u>67,266</u>	<u>131,026</u>
Total liabilities and fund balances	<u>\$ 619,422</u>	<u>\$ 13,345</u>	<u>\$ 67,415</u>	<u>\$ 294,023</u>

Special Revenue

Law Enforcement Sheriff	County Attorney State Allotment	Law Library	Federal Seizures Sheriff	Bail Bond Board	Total Governmental Funds
\$ 175,717	\$ -	\$ 44,178	\$ 401,026	\$ 17,260	\$ 1,632,386
<u>\$ 175,717</u>	<u>\$ -</u>	<u>\$ 44,178</u>	<u>\$ 401,026</u>	<u>\$ 17,260</u>	<u>\$ 1,632,386</u>
1,610	-	3,185	84,784	-	98,836
-	-	-	-	-	318
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>161,950</u>
<u>1,610</u>	<u>-</u>	<u>3,185</u>	<u>84,784</u>	<u>-</u>	<u>261,104</u>
<u>174,107</u>	<u>-</u>	<u>40,993</u>	<u>316,242</u>	<u>17,260</u>	<u>1,371,282</u>
<u>174,107</u>	<u>-</u>	<u>40,993</u>	<u>316,242</u>	<u>17,260</u>	<u>1,371,282</u>
<u>\$ 175,717</u>	<u>\$ -</u>	<u>\$ 44,178</u>	<u>\$ 401,026</u>	<u>\$ 17,260</u>	<u>\$ 1,632,386</u>

**HENDERSON COUNTY, TEXAS**

**COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES**

**NONMAJOR GOVERNMENTAL FUNDS**

**FOR THE YEAR ENDED DECEMBER 31, 2018**

	<u>Records Management</u>	<u>CWM Library</u>	<u>Hot Check</u>	<u>Law Enforcement District Attorney</u>
<b>REVENUES</b>				
Fees	\$ 232,501	\$ 11,353	\$ 4,690	\$ -
Fines and forfeitures	-	-	-	123,472
Intergovernmental	-	432	-	-
Investment earnings	-	-	-	101
Miscellaneous	-	18,886	2,121	-
Total revenues	<u>232,501</u>	<u>30,671</u>	<u>6,811</u>	<u>123,573</u>
<b>EXPENDITURES</b>				
Current:				
General government	223,491	-	-	-
Legal	-	-	12,958	20,313
Public safety	-	-	-	-
Culture and recreation	-	32,858	-	-
Total expenditures	<u>223,491</u>	<u>32,858</u>	<u>12,958</u>	<u>20,313</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>9,010</u>	<u>( 2,187)</u>	<u>( 6,147)</u>	<u>103,260</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	-	-	-	-
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>9,010</u>	<u>( 2,187)</u>	<u>( 6,147)</u>	<u>103,260</u>
<b>FUND BALANCES, BEGINNING</b>	<u>603,625</u>	<u>13,940</u>	<u>73,413</u>	<u>27,766</u>
<b>FUND BALANCES, ENDING</b>	<u>\$ 612,635</u>	<u>\$ 11,753</u>	<u>\$ 67,266</u>	<u>\$ 131,026</u>

Special Revenue

Law Enforcement Sheriff	County Attorney State Allotment	Law Library	Federal Seizures Sheriff	Bail Bond Board	Total Governmental Funds
\$ -	\$ -	\$ 27,124	\$ -	\$ 725	\$ 276,393
144,323	-	-	491,902	-	759,697
-	-	-	-	-	432
115	-	-	-	-	216
-	-	-	-	-	21,007
<u>144,438</u>	<u>-</u>	<u>27,124</u>	<u>491,902</u>	<u>725</u>	<u>1,057,745</u>
-	-	-	-	-	223,491
-	-	32,247	-	-	65,518
35,287	-	-	183,461	226	218,974
-	-	-	-	-	32,858
<u>35,287</u>	<u>-</u>	<u>32,247</u>	<u>183,461</u>	<u>226</u>	<u>540,841</u>
<u>109,151</u>	<u>-</u>	<u>( 5,123)</u>	<u>308,441</u>	<u>499</u>	<u>516,904</u>
<u>-</u>	<u>( 1,919)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>( 1,919)</u>
<u>-</u>	<u>( 1,919)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>( 1,919)</u>
<u>109,151</u>	<u>( 1,919)</u>	<u>( 5,123)</u>	<u>308,441</u>	<u>499</u>	<u>514,985</u>
<u>64,956</u>	<u>1,919</u>	<u>46,116</u>	<u>7,801</u>	<u>16,761</u>	<u>856,297</u>
<u>\$ 174,107</u>	<u>\$ -</u>	<u>\$ 40,993</u>	<u>\$ 316,242</u>	<u>\$ 17,260</u>	<u>\$ 1,371,282</u>

## AGENCY FUNDS

***Property Tax Fund*** – This fund is maintained by the Tax Collector for property taxes collected for other governments.

***Auto 6.25% Fund*** – This fund is maintained by the Tax Collector to account for sales tax on new vehicles due to the State.

***Auto Fund*** – This fund is maintained by the Tax Collector to account for collections from auto registrations due to the State.

***Auto Vehicle Inventory Tax Fund*** – This fund holds estimated payments by auto dealers for taxes on inventory. Taxes are based on sales and are applied against the balance owed according to the assessment later in the year.

***Chandler Substation Fund*** – A tax account for automobile registrations maintained by the Tax Collector at a substation location.

***Sheriff Commissary Fund*** – This fund is used for commissary purchases. Purchases of supplies by inmates provide funding for the commissary.

***Juvenile Probation Fund*** – This fund accounts for cash held in agency capacity for the Henderson County Juvenile Probation Department.

***County Clerk Trust Fund*** – This fund accounts for trust money held in non-interest bearing accounts, for civil cases before the County Court or County Court-at-Law. Disbursements are made upon disposition of the cases by court order.

***County Clerk Interest Bearing Trust Fund*** – This fund accounts for money held in interest-bearing accounts for civil cases before the County Court and County Court-at-Law. Disbursements are made upon disposition of the cases by court order.

***District Clerk Registry Fund*** – Funds are deposited in the registry of the court upon order of a district court. This fund is a non-interest-bearing account. Court order states when and if funds should be placed in an interest-bearing account or disbursed.

## **AGENCY FUNDS (cont.)**

***District Clerk Trust Investment Fund*** – This fund maintained by the District Clerk accounts for certificates of deposit held pending disposition of civil cases before the District Courts.

***County Attorney Hot Check Fund*** – This fund accounts for fees for bad check collections. The funds may be used for purposes benefiting the County Attorney's office.

***Inmate Trust Fund*** – Maintained by the Sheriff, the fund holds inmate funds during incarceration.

***District Attorney State Fee Fund*** – This fund accounts for fees charged by the office held for other entities.

***District Attorney Escrow Fund*** – The District Attorney accounts for restitution payable to victims and temporarily holds fees collected on felony hot checks.

***District Clerk Fee Fund*** – This fund accounts for fines and fees charged by the office held for other entities. The account may hold a small amount of funds for restitution or bond payments.



## HENDERSON COUNTY, TEXAS

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS

**FOR THE YEAR ENDED DECEMBER 31, 2018**

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b><u>PROPERTY TAX FUND</u></b>				
Assets				
Cash and investments	\$ 127,436	\$ 106,892,859	\$ 105,700,309	\$ 1,319,986
Total assets	<u>\$ 127,436</u>	<u>\$ 106,892,859</u>	<u>\$ 105,700,309</u>	<u>\$ 1,319,986</u>
Liabilities				
Due to other agencies and individuals	\$ 127,436	\$ 106,892,859	\$ 105,700,309	\$ 1,319,986
Total liabilities	<u>\$ 127,436</u>	<u>\$ 106,892,859</u>	<u>\$ 105,700,309</u>	<u>\$ 1,319,986</u>
<b><u>AUTO 6.25% FUND</u></b>				
Assets				
Cash and investments	\$ 320,367	\$ 6,941,237	\$ 6,974,610	\$ 286,994
Total assets	<u>\$ 320,367</u>	<u>\$ 6,941,237</u>	<u>\$ 6,974,610</u>	<u>\$ 286,994</u>
Liabilities				
Due to other agencies and individuals	\$ 320,367	\$ 6,941,237	\$ 6,974,610	\$ 286,994
Total liabilities	<u>\$ 320,367</u>	<u>\$ 6,941,237</u>	<u>\$ 6,974,610</u>	<u>\$ 286,994</u>
<b><u>AUTO FUND</u></b>				
Assets				
Cash and investments	\$ 385,722	\$ 13,416,657	\$ 13,355,830	\$ 446,549
Total assets	<u>\$ 385,722</u>	<u>\$ 13,416,657</u>	<u>\$ 13,355,830</u>	<u>\$ 446,549</u>
Liabilities				
Due to other agencies and individuals	\$ 385,722	\$ 13,416,657	\$ 13,355,830	\$ 446,549
Total liabilities	<u>\$ 385,722</u>	<u>\$ 13,416,657</u>	<u>\$ 13,355,830</u>	<u>\$ 446,549</u>

**HENDERSON COUNTY, TEXAS**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND  
LIABILITIES - AGENCY FUNDS**

(Continued)

**FOR THE YEAR ENDED DECEMBER 31, 2018**

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b><u>AUTO VEHICLE INVENTORY TAX FUND</u></b>				
Assets				
Cash and investments	\$ 330,366	\$ 336,120	\$ 324,716	\$ 341,770
Total assets	<u>\$ 330,366</u>	<u>\$ 336,120</u>	<u>\$ 324,716</u>	<u>\$ 341,770</u>
Liabilities				
Due to other agencies and individuals	\$ 330,366	\$ 336,120	\$ 324,716	\$ 341,770
Total liabilities	<u>\$ 330,366</u>	<u>\$ 336,120</u>	<u>\$ 324,716</u>	<u>\$ 341,770</u>
<b><u>CHANDLER SUBSTATION FUND</u></b>				
Assets				
Cash and investments	\$ 177,617	\$ 2,762,862	\$ 2,763,162	\$ 177,317
Total assets	<u>\$ 177,617</u>	<u>\$ 2,762,862</u>	<u>\$ 2,763,162</u>	<u>\$ 177,317</u>
Liabilities				
Due to other agencies and individuals	\$ 177,617	\$ 2,762,862	\$ 2,763,162	\$ 177,317
Total liabilities	<u>\$ 177,617</u>	<u>\$ 2,762,862</u>	<u>\$ 2,763,162</u>	<u>\$ 177,317</u>

## HENDERSON COUNTY, TEXAS

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS

(Continued)

FOR THE YEAR ENDED DECEMBER 31, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b><u>SHERIFF COMMISSARY FUND</u></b>				
Assets				
Cash and investments	\$ 100,756	\$ 204,234	\$ 210,260	\$ 94,730
Total assets	<u>\$ 100,756</u>	<u>\$ 204,234</u>	<u>\$ 210,260</u>	<u>\$ 94,730</u>
Liabilities				
Due to other agencies and individuals	\$ 100,756	\$ 204,234	\$ 210,260	\$ 94,730
Total liabilities	<u>\$ 100,756</u>	<u>\$ 204,234</u>	<u>\$ 210,260</u>	<u>\$ 94,730</u>
<b><u>JUVENILE PROBATION FUND</u></b>				
Assets				
Cash and investments	\$ 179,198	\$ 426,479	\$ 453,399	\$ 152,278
Total assets	<u>\$ 179,198</u>	<u>\$ 426,479</u>	<u>\$ 453,399</u>	<u>\$ 152,278</u>
Liabilities				
Due to other agencies and individuals	\$ 179,198	\$ 426,479	\$ 453,399	\$ 152,278
Total liabilities	<u>\$ 179,198</u>	<u>\$ 426,479</u>	<u>\$ 453,399</u>	<u>\$ 152,278</u>
<b><u>COUNTY CLERK TRUST FUND</u></b>				
Assets				
Cash and investments	\$ 958,262	\$ 89,366	\$ 841,625	\$ 206,003
Total assets	<u>\$ 958,262</u>	<u>\$ 89,366</u>	<u>\$ 841,625</u>	<u>\$ 206,003</u>
Liabilities				
Due to other agencies and individuals	\$ 958,262	\$ 89,366	\$ 841,625	\$ 206,003
Total liabilities	<u>\$ 958,262</u>	<u>\$ 89,366</u>	<u>\$ 841,625</u>	<u>\$ 206,003</u>

**HENDERSON COUNTY, TEXAS**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND  
LIABILITIES - AGENCY FUNDS**

(Continued)

**FOR THE YEAR ENDED DECEMBER 31, 2018**

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b><u>COUNTY CLERK INTEREST BEARING</u></b>				
<b><u>TRUST FUND</u></b>				
Assets				
Cash and investments	\$ 567,300	\$ 280,146	\$ 291,431	\$ 556,015
Total assets	<u>\$ 567,300</u>	<u>\$ 280,146</u>	<u>\$ 291,431</u>	<u>\$ 556,015</u>
Liabilities				
Due to other agencies and individuals	\$ 567,300	\$ 280,146	\$ 291,431	\$ 556,015
Total liabilities	<u>\$ 567,300</u>	<u>\$ 280,146</u>	<u>\$ 291,431</u>	<u>\$ 556,015</u>
 <b><u>DISTRICT CLERK REGISTRY FUND</u></b>				
Assets				
Cash and investments	\$ 1,029,435	\$ 2,636,761	\$ 1,916,111	\$ 1,750,085
Total assets	<u>\$ 1,029,435</u>	<u>\$ 2,636,761</u>	<u>\$ 1,916,111</u>	<u>\$ 1,750,085</u>
Liabilities				
Due to other agencies and individuals	\$ 1,029,435	\$ 2,636,761	\$ 1,916,111	\$ 1,750,085
Total liabilities	<u>\$ 1,029,435</u>	<u>\$ 2,636,761</u>	<u>\$ 1,916,111</u>	<u>\$ 1,750,085</u>
 <b><u>DISTRICT CLERK TRUST</u></b>				
<b><u>INVESTMENT FUND</u></b>				
Assets				
Cash and investments	\$ 423,144	\$ 39,267	\$ 95,748	\$ 366,663
Total assets	<u>\$ 423,144</u>	<u>\$ 39,267</u>	<u>\$ 95,748</u>	<u>\$ 366,663</u>
Liabilities				
Due to other agencies and individuals	\$ 423,144	\$ 39,267	\$ 95,748	\$ 366,663
Total liabilities	<u>\$ 423,144</u>	<u>\$ 39,267</u>	<u>\$ 95,748</u>	<u>\$ 366,663</u>

**HENDERSON COUNTY, TEXAS**

**COMBINING STATEMENT OF CHANGES IN ASSETS AND  
LIABILITIES - AGENCY FUNDS**

(Continued)

**FOR THE YEAR ENDED DECEMBER 31, 2018**

	<u>Balance Beginning of Year</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance End of Year</u>
<b><u>COUNTY ATTORNEY HOT CHECK FUND</u></b>				
Assets				
Cash and investments	\$ 766	\$ 35,846	\$ 34,994	\$ 1,618
Total assets	<u>\$ 766</u>	<u>\$ 35,846</u>	<u>\$ 34,994</u>	<u>\$ 1,618</u>
Due to other agencies and individuals	\$ 766	\$ 35,846	\$ 34,994	\$ 1,618
Total liabilities	<u>\$ 766</u>	<u>\$ 35,846</u>	<u>\$ 34,994</u>	<u>\$ 1,618</u>
<b><u>INMATE TRUST FUND</u></b>				
Assets				
Cash and investments	\$ 79,780	\$ 835,405	\$ 806,214	\$ 108,971
Total assets	<u>\$ 79,780</u>	<u>\$ 835,405</u>	<u>\$ 806,214</u>	<u>\$ 108,971</u>
Liabilities				
Due to other agencies and individuals	\$ 79,780	\$ 835,405	\$ 806,214	\$ 108,971
Total liabilities	<u>\$ 79,780</u>	<u>\$ 835,405</u>	<u>\$ 806,214</u>	<u>\$ 108,971</u>
<b><u>DISTRICT ATTORNEY STATE FEE FUND</u></b>				
Assets				
Cash and investments	\$ 7,286	\$ 26,460	\$ 26,685	\$ 7,061
Total assets	<u>\$ 7,286</u>	<u>\$ 26,460</u>	<u>\$ 26,685</u>	<u>\$ 7,061</u>
Liabilities				
Due to other agencies and individuals	\$ 7,286	\$ 26,460	\$ 26,685	\$ 7,061
Total liabilities	<u>\$ 7,286</u>	<u>\$ 26,460</u>	<u>\$ 26,685</u>	<u>\$ 7,061</u>

## HENDERSON COUNTY, TEXAS

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS

(Continued)

FOR THE YEAR ENDED DECEMBER 31, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b><u>DISTRICT ATTORNEY ESCROW FUND</u></b>				
Assets				
Cash and investments	\$ 6,441	\$ -	\$ 6,441	\$ -
Total assets	<u>\$ 6,441</u>	<u>\$ -</u>	<u>\$ 6,441</u>	<u>\$ -</u>
Liabilities				
Due to other agencies and individuals	\$ 6,441	\$ -	\$ 6,441	\$ -
Total liabilities	<u>\$ 6,441</u>	<u>\$ -</u>	<u>\$ 6,441</u>	<u>\$ -</u>
<b><u>DISTRICT CLERK FEE FUND</u></b>				
Assets				
Cash and investments	\$ 86,853	\$ 690,604	\$ 656,030	\$ 121,427
Total assets	<u>\$ 86,853</u>	<u>\$ 690,604</u>	<u>\$ 656,030</u>	<u>\$ 121,427</u>
Liabilities				
Due to other agencies and individuals	\$ 86,853	\$ 690,604	\$ 656,030	\$ 121,427
Total liabilities	<u>\$ 86,853</u>	<u>\$ 690,604</u>	<u>\$ 656,030</u>	<u>\$ 121,427</u>
<b><u>ALL AGENCY FUNDS</u></b>				
Assets				
Cash and investments	\$ 4,780,729	\$ 135,614,303	\$ 134,457,565	\$ 5,937,467
Total assets	<u>\$ 4,780,729</u>	<u>\$ 135,614,303</u>	<u>\$ 134,457,565</u>	<u>\$ 5,937,467</u>
Liabilities				
Due to other agencies and individuals	\$ 4,780,729	\$ 135,614,303	\$ 134,457,565	\$ 5,937,467
Total liabilities	<u>\$ 4,780,729</u>	<u>\$ 135,614,303</u>	<u>\$ 134,457,565</u>	<u>\$ 5,937,467</u>