

HENDERSON COUNTY, TEXAS
ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED
DECEMBER 31, 2023

PREPARED BY:
HENDERSON COUNTY AUDITOR'S OFFICE
Ann Marie Lee, CPA – County Auditor

HENDERSON COUNTY, TEXAS

ANNUAL FINANCIAL REPORT

TABLE OF CONTENTS

DECEMBER 31, 2023

**Page
Number**

INTRODUCTORY SECTION

Directory of Officials..... i

FINANCIAL SECTION

Independent Auditor’s Report..... 1 – 3

Management’s Discussion and Analysis..... 4 – 9

Basic Financial Statements:

Government-wide Financial Statements:

Statement of Net Position 10

Statement of Activities 11 – 12

Fund Financial Statements:

Balance Sheet – Governmental Funds 13 – 14

Statement of Revenues, Expenditures and Changes in
Fund Balances – Governmental Funds 15 – 16

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds to the
Statement of Activities 17

Statement of Net Position – Proprietary Funds..... 18

Statement of Revenues, Expenses and Changes in
Net Position – Proprietary Funds 19

Statement of Cash Flows – Proprietary Funds 20

Statement of Fiduciary Net Position..... 21

Statement of Changes in Fiduciary Net Position 22

Notes to the Financial Statements..... 23 – 37

Required Supplementary Information:

Schedule of Revenues, Expenditures and Changes in
Fund Balance – Budget and Actual – General Fund 38 – 40

Number**FINANCIAL SECTION** (Continued)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Road and Bridge	41
Notes to Required Supplementary Information – Budgetary Schedules	42
Schedule of Changes in Net Pension Liability and Related Ratios.....	43 – 44
Schedule of Employer Contributions – TCDRS	45
Notes to Schedule of Employer Contributions – TCDRS	46
Combining Fund Statements:	
Nonmajor Governmental Funds:	
Combining Balance Sheet	47 – 48
Combining Statement of Revenues, Expenditures and Changes in Fund Balances.....	49 – 50
Fiduciary Funds:	
Investment Trust Funds:	
Combining Statement of Fiduciary Net Position	51
Combining Statement of Changes in Fiduciary Net Position	52
Custodial Funds:	
Combining Statement of Fiduciary Net Position	53 – 54
Combining Statement of Changes in Fiduciary Net Position	55 – 56

SINGLE AUDIT SECTION

Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	57 – 58
Independent Auditor’s Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance in Accordance with the Uniform Guidance	59 – 60
Schedule of Expenditures of Federal Awards	61
Notes to Schedule of Expenditures of Federal Awards	62
Schedule of Findings and Questioned Costs.....	63 – 64
Summary Schedule of Prior Audit Findings.....	65

INTRODUCTORY SECTION

HENDERSON COUNTY, TEXAS

DIRECTORY OF OFFICIALS

DECEMBER 31, 2023

<u>Office</u>	<u>Name</u>
County Judge	Judge Wade McKinney
Commissioner – Precinct 1	Wendy Spivey
Commissioner – Precinct 2	Scott Tuley
Commissioner – Precinct 3	Charles McHam
Commissioner – Precinct 4	Mark Richardson
County Attorney	Clint Davis
County Auditor	Ann Marie Monk
County Clerk	Mary Margaret Wright
County Tax Assessor/Collector	Peggy Goodall
County Treasurer	Michael Bynum
Sheriff	Botie Hillhouse
District Clerk	Betty Herriage
District Attorney	Jenny Palmer
Justice of the Peace – Precinct 1	Judge Randy Daniel
Justice of the Peace – Precinct 2	Judge Kevin Pollock
Justice of the Peace – Precinct 3	Judge Tony Duncan
Justice of the Peace – Precinct 4	Judge Milton Adams
Justice of the Peace – Precinct 5	Judge Tanya Norris
Constable – Precinct 1	Thomas Goodell
Constable – Precinct 2	Jason Ramsey
Constable – Precinct 3	David Grubbs
Constable – Precinct 4	John Floyd
Constable – Precinct 5	Brad Miers
Chief Juvenile Probation Officer	Blu Nicholson
Chief Community Supervision & Corrections Officer	Steve Jeffus
County Court-at-Law No. 1 Judge	Judge Scott Williams
County Court-at-Law No. 2 Judge	Judge Nancy Perryman
173rd District Court Judge	Judge Dan Moore
392nd District Judge	Judge Scott Mckee
3rd District Court Judge	Judge Mark Calhoon

FINANCIAL SECTION



INDEPENDENT AUDITOR’S REPORT

Honorable County Judge
and Commissioners’ Court
Henderson County, Texas

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Henderson County, Texas (the “County”), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements as listed in the table of contents.

Summary of Opinions

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Qualified
Business-Type Activities	Qualified
General Fund	Unmodified
Road and Bridge Fund	Unmodified
American Rescue Plan Fund	Unmodified
Fair Park Fund	Qualified
Fair Park Concessions Fund	Qualified
Aggregate Remaining Fund Information	Unmodified

Qualified Opinions on the Governmental Activities, the Business-type Activities and Each Major Proprietary Fund

In our opinion, except for the effects of the matter described in the Basis for Qualified Opinions on the Governmental Activities, the Business-type Activities and Each Major Proprietary Fund section, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major proprietary fund of the County as of December 31, 2023, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Unmodified Opinions on the General Fund, Road and Bridge Fund, American Rescue Plan Fund and the Aggregate Remaining Fund Information

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the General Fund, Road and Bridge Fund, American Rescue Plan Fund and the aggregate remaining fund information of the County as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Henderson County, Texas, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston
NEW MEXICO | Albuquerque



Basis for Qualified Opinions on the Governmental Activities, the Business-type Activities and Each Major Proprietary Fund

The County has not implemented Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Accounting principles generally accepted in the United States of America require this standard to be used for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses related to postemployment benefits other than pensions (OPEB). For defined benefit OPEB, this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Instead, these financial statements recognize the cost of postemployment benefits, other than retirement benefits, on a pay-as-you-go basis. The amounts by which this departure would affect the liabilities, deferred outflows of resources, deferred inflows of resources, net position and expenses of the governmental activities, the business-type activities, and each major proprietary fund, although not reasonably determinable, are presumed to be material.

Responsibilities of Management for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 – 9, budgetary comparisons on pages 38 – 42, and pension information on pages 43 – 46 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Schedule of Changes in Total OPEB Liability and Related Ratios that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining fund financial statements and the Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information Included in the Annual Report

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2024, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas
September 30, 2024

**MANAGEMENT'S
DISCUSSION AND ANALYSIS**

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Henderson County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2023. The MD&A should be read in conjunction with the County's basic financial statements.

FINANCIAL HIGHLIGHTS

The assets and deferred outflows of the County exceeded its liabilities and deferred inflows at the close of fiscal year 2023 by \$58,903,780 (*net position*). Of this amount, \$21,760,760 (*unrestricted net position*) may be used to meet the County's ongoing obligations to citizens and creditors.

- The County's total net position increased by \$4,171,344.
- As of December 31, 2023, the County's governmental funds reported combined ending fund balances of \$22,388,978, an increase of \$2,010,936.
- At the end of fiscal year 2023, unassigned fund balance for the General Fund was \$14,953,000.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private sector business.

The *statement of net position* presents information on all the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, legal, health and welfare, judicial, public safety, culture and recreation, roads and bridges and interest on long-term debt. The County's business-type activities consist of a recreational arena and corresponding concessions.

Fund Financial Statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Road and Bridge Fund, and American Rescue Plan Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for its General Fund and Road and Bridge Fund. Budgetary comparison schedules have been provided for these funds to demonstrate compliance with the budget.

Proprietary Funds – Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the Fair Park operations.

Fiduciary Funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the County's own programs.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the County's progress in funding its obligations to provide pension benefits to its employees and budgetary comparison schedules for the General Fund and major special revenue funds to demonstrate compliance with the budget. Required supplementary information can be found immediately after the notes to the financial statements.

Other Information. Additionally, this report presents combining fund statements that further support the information in the financial statements. The combining fund statements are presented immediately following the required supplementary information.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, net position was \$58,903,780 at the close of the most recent fiscal year.

Investment in capital assets (e.g., land, buildings, machinery, infrastructure and equipment), less any debt used to acquire those assets that are still outstanding accounted for \$31,507,716 of the County's net position. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

HENDERSON COUNTY'S NET POSITION

	Governmental Activities		Business-type Activities		Totals	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$ 62,568,812	\$ 66,393,978	\$ 778,810	\$ 634,247	\$ 63,347,622	\$ 67,028,225
Capital assets	<u>30,709,442</u>	<u>30,158,148</u>	<u>1,239,361</u>	<u>1,248,497</u>	<u>31,948,803</u>	<u>31,406,645</u>
Total assets	<u>93,278,254</u>	<u>96,552,126</u>	<u>2,018,171</u>	<u>1,882,744</u>	<u>95,296,425</u>	<u>98,434,870</u>
Deferred outflows of resources	6,803,415	5,699,232	-	-	6,803,415	5,699,232
Long-term liabilities	7,810,480	1,106,958	-	-	7,810,480	1,106,958
Other liabilities	<u>17,117,966</u>	<u>18,090,566</u>	<u>37,275</u>	<u>33,294</u>	<u>17,155,241</u>	<u>18,123,860</u>
Total liabilities	<u>24,928,446</u>	<u>19,197,524</u>	<u>37,275</u>	<u>33,294</u>	<u>24,965,721</u>	<u>19,230,818</u>
Deferred inflows of resources	18,230,339	30,170,848	-	-	18,230,339	30,170,848
Net position:						
Net investment in capital assets	30,268,355	29,527,427	1,239,361	1,248,497	31,507,716	30,775,924
Restricted	5,635,304	4,039,947	-	-	5,635,304	4,039,947
Unrestricted	<u>21,019,225</u>	<u>19,315,612</u>	<u>741,535</u>	<u>600,953</u>	<u>21,760,760</u>	<u>19,916,565</u>
Total net position	<u>\$ 56,922,884</u>	<u>\$ 52,882,986</u>	<u>\$ 1,980,896</u>	<u>\$ 1,849,450</u>	<u>\$ 58,903,780</u>	<u>\$ 54,732,436</u>

Approximately 10% of the County's net position represent *restricted net position*. These are resources that are subject to external restrictions on how they may be used. Restrictions include statutory requirements and granting conditions. The remaining balance, *unrestricted net position*, may be used to meet the County's ongoing obligations to citizens and creditors.

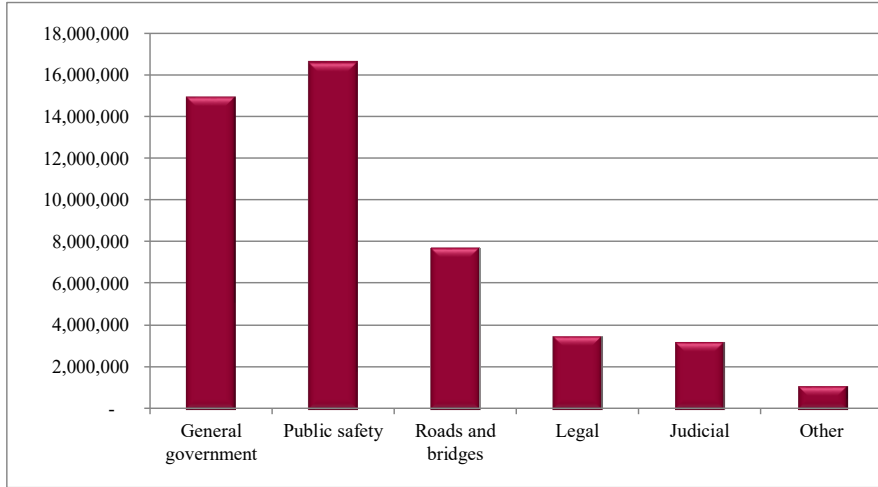
HENDERSON COUNTY'S CHANGES IN NET POSITION

	Governmental Activities		Business-type Activities		Totals	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services	\$ 7,950,264	\$ 7,603,545	\$ 589,487	\$ 566,101	\$ 8,539,751	\$ 8,169,646
Operating grants and contributions	2,660,903	3,096,563	20,000	57,500	2,680,903	3,154,063
Capital grants and contributions	232,744	-	-	-	232,744	-
General revenues:						
Property taxes	36,858,326	34,062,916	-	-	36,858,326	34,062,916
Other taxes	184,094	163,778	371,199	220,045	555,293	383,823
Investment earnings	2,186,791	756,183	-	-	2,186,791	756,183
Miscellaneous	<u>1,214,688</u>	<u>667,107</u>	<u>-</u>	<u>-</u>	<u>1,214,688</u>	<u>667,107</u>
Total revenues	<u>51,287,810</u>	<u>46,350,092</u>	<u>980,686</u>	<u>843,646</u>	<u>52,268,496</u>	<u>47,193,738</u>
Expenses:						
Governmental activities:						
General government	14,968,758	13,772,362	-	-	14,968,758	13,772,362
Legal	3,464,235	3,025,479	-	-	3,464,235	3,025,479
Health and welfare	556,754	535,604	-	-	556,754	535,604
Judicial	3,185,562	2,611,976	-	-	3,185,562	2,611,976
Public safety	16,658,799	13,952,225	-	-	16,658,799	13,952,225
Culture and recreation	551,722	438,708	-	-	551,722	438,708
Roads and bridges	7,731,923	7,306,586	-	-	7,731,923	7,306,586
Interest and fiscal charges	5,159	9,912	-	-	5,159	9,912
Business-type activities:						
Fair Park	-	-	806,412	686,038	806,412	686,038
Fair Park Concessions	-	-	<u>167,828</u>	<u>143,243</u>	<u>167,828</u>	<u>143,243</u>
Total expenses	<u>47,122,912</u>	<u>41,652,852</u>	<u>974,240</u>	<u>829,281</u>	<u>48,097,152</u>	<u>42,482,133</u>
Change in net position before transfers	4,164,898	4,697,240	6,446	14,365	4,171,344	4,711,605
Transfers	<u>(125,000)</u>	<u>(125,000)</u>	<u>125,000</u>	<u>125,000</u>	<u>-</u>	<u>-</u>
Change in net position	4,039,898	4,572,240	131,446	139,365	4,171,344	4,711,605
Net position, beginning	<u>52,882,986</u>	<u>48,310,746</u>	<u>1,849,450</u>	<u>1,710,085</u>	<u>54,732,436</u>	<u>50,020,831</u>
Net position, ending	<u>\$ 56,922,884</u>	<u>\$ 52,882,986</u>	<u>\$ 1,980,896</u>	<u>\$ 1,849,450</u>	<u>\$ 58,903,780</u>	<u>\$ 54,732,436</u>

Governmental Activities. Governmental activities increased the County's net position by \$4,039,898. Key elements of the analysis of government-wide revenues and expenses reflect the following:

- Program revenues of \$10,843,911 equaled 23% of governmental expenses of \$47,122,912. General revenues of \$40,443,899 provided additional support and coverage for expenses.
- Approximately 35% of governmental expenses were for public safety and 32% were for general government activities.
- Infrastructure (road and bridges) expenses, at \$7,731,923 accounted for 16% of expenses.
- Grant revenues totaling \$2,893,647 were available to offset only 6% of expenses.

GOVERNMENTAL ACTIVITIES EXPENSES



FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of fiscal year 2023, Henderson County's *governmental funds* reported combined ending fund balances of \$22,388,978. Overall fund balance increased by \$2,010,936. The increase is approximately 10% of the total fund balance.

The General Fund is the chief operating fund of the County. At the end of fiscal year 2023, the General Fund had an ending fund balance of \$16,954,587. 88% of this total amount (\$14,953,000) constitutes unassigned fund balance. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance and total General Fund expenditures. Unassigned fund balance represents 39% of total General Fund expenditures.

The Road and Bridge Fund had an ending fund balance of \$2,813,762, a net increase of \$1,023,523. The increase was mainly due to an increase in taxes and fees.

The American Rescue Plan Fund is used to account for grant funding received under the ARPA program. This fund had approximately \$14.3 million in cash at fiscal year-end that will be used in future years in accordance with the requirements of the program.

Enterprise Funds.

The County's enterprise funds are primarily funded by rental and concession revenues, which assist the Fairgrounds in growth and development. Of the \$974,240 of expenses, \$166,019 was due to depreciation.

Budgetary Highlights

The budget is prepared in accordance with historical practices that conform to State of Texas statutes and approved by the Commissioners' Court following a public hearing. Appropriated budgets are approved and employed as a management control device during the year. The County maintains strict budgetary controls and sets its appropriations as the category level for all operating expenses and at the position/line-item level for all salaries and benefits. Budget amendments may be made between operating categories and benefits only with the approval of Commissioners' Court.

The following are significant variations between the final budget and actual amounts for the General Fund and Road and Bridge Fund, as noted:

- When reviewing budget variances, the deviations were the result of conservative and realistic budgeting along with expected economic factors holding as anticipated.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets. The County’s investment in capital assets for its governmental activities as of December 31, 2023, was \$30,709,442 (net of accumulated depreciation). This investment in capital assets includes land, construction in process, buildings, building improvements, furniture and equipment and infrastructure.

HENDERSON COUNTY’S CAPITAL ASSETS AT YEAR-END

	Governmental Activities		Business-type Activities		Totals	
	2023	2022	2023	2022	2023	2022
Land	\$ 1,430,150	\$ 1,430,150	\$ 250,504	\$ 250,504	\$ 1,680,654	\$ 1,680,654
Construction in process	702,474	-	-	-	702,474	-
Buildings and improvements	29,823,904	29,025,161	2,969,625	2,812,743	32,793,529	31,837,904
Furniture and equipment	24,852,999	23,528,430	444,327	444,327	25,297,326	23,972,757
Infrastructure	35,600,325	37,639,312	-	-	35,600,325	37,639,312
Less: accumulated depreciation	(61,700,410)	(61,464,905)	(2,425,095)	(2,259,077)	(64,125,505)	(63,723,982)
Total capital assets	\$ 30,709,442	\$ 30,158,148	\$ 1,239,361	\$ 1,248,497	\$ 31,948,803	\$ 31,406,645

Significant Capital Asset Events

The County continues to develop and enhance the new law enforcement radio tower project.

A new security system was purchased for the Jail.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES

The tax rate was lowered for 2023 to .3492260 per \$100 value. Total revenues are estimated to be \$35,600,067 with \$1,293,298 of revenue from the property added.

Henderson County received a total of just in excess of \$14 million in ARPA funding for 2022. The County has planned to assist water companies with generators, assist the hospital with staffing costs, expand the Senior Citizens building into a community building and office the Texas A&M AgriLife program.

There are no plans to issue debt in the fiscal year 2024. The County continues to remain debt free and try to manage any large projects through fund balance reserves. The County committed \$2 million in fund balance for future detention center expansion.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County’s finances for all those with an interest in the County’s finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Auditor’s Office
 125 N. Prairieville, St Room 202
 Athens, TX 75751

**BASIC
FINANCIAL STATEMENTS**

HENDERSON COUNTY, TEXAS

STATEMENT OF NET POSITION

DECEMBER 31, 2023

	Governmental Activities	Business-type Activities	Total
ASSETS			
Current assets:			
Cash and investments	\$ 54,702,939	\$ 751,363	\$ 55,454,302
Receivables, net of allowance for uncollectibles:			
Taxes	2,231,586	-	2,231,586
Fines	3,297,929	-	3,297,929
Other	872,732	27,006	899,738
Due from other governments	258,590	-	258,590
Prepaid items	1,205,036	441	1,205,477
Total current assets	<u>62,568,812</u>	<u>778,810</u>	<u>63,347,622</u>
Noncurrent assets:			
Capital assets:			
Land	1,430,150	250,504	1,680,654
Construction in progress	702,474	-	702,474
Buildings and improvements	29,823,904	2,969,625	32,793,529
Furniture and equipment	24,852,999	444,327	25,297,326
Infrastructure	35,600,325	-	35,600,325
Less: accumulated depreciation	(61,700,410)	(2,425,095)	(64,125,505)
Total capital assets	<u>30,709,442</u>	<u>1,239,361</u>	<u>31,948,803</u>
Total noncurrent assets	<u>30,709,442</u>	<u>1,239,361</u>	<u>31,948,803</u>
Total assets	<u>93,278,254</u>	<u>2,018,171</u>	<u>95,296,425</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows of resources related to pensions	6,803,415	-	6,803,415
Total deferred outflows of resources	<u>6,803,415</u>	<u>-</u>	<u>6,803,415</u>
LIABILITIES			
Current liabilities:			
Accounts payable	1,182,188	28,629	1,210,817
Accrued liabilities	1,026,613	8,646	1,035,259
Due to other governments	361,632	-	361,632
Cash bond deposits	637,499	-	637,499
Interest payable	4,009	-	4,009
Unearned revenue	13,474,269	-	13,474,269
Compensated absences	238,708	-	238,708
Financed purchases	193,048	-	193,048
Total current liabilities	<u>17,117,966</u>	<u>37,275</u>	<u>17,155,241</u>
Noncurrent liabilities:			
Net pension liability	6,846,316	-	6,846,316
Compensated absences	716,125	-	716,125
Financed purchases	248,039	-	248,039
Total noncurrent liabilities	<u>7,810,480</u>	<u>-</u>	<u>7,810,480</u>
Total liabilities	<u>24,928,446</u>	<u>37,275</u>	<u>24,965,721</u>
DEFERRED INFLOWS OF RESOURCES			
Advance property tax collections	17,983,483	-	17,983,483
Deferred inflows of resources related to pensions	246,856	-	246,856
Total deferred inflows of resources	<u>18,230,339</u>	<u>-</u>	<u>18,230,339</u>
NET POSITION			
Net investment in capital assets	30,268,355	1,239,361	31,507,716
Restricted for:			
Roads and bridges	3,011,772	-	3,011,772
Other purposes	2,623,532	-	2,623,532
Unrestricted	21,019,225	741,535	21,760,760
Total net position	<u>\$ 56,922,884</u>	<u>\$ 1,980,896</u>	<u>\$ 58,903,780</u>

The accompanying notes are an integral part of these financial statements.

HENDERSON COUNTY, TEXAS

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2023

Functions/Programs	Expenses	Program Revenue	
		Charges for Services	Operating Grants and Contributions
Governmental activities:			
General government	\$ 14,968,758	\$ 2,451,947	\$ 2,002,892
Legal	3,464,235	38,462	137,688
Health and welfare	556,754	105,813	-
Judicial	3,185,562	1,111,592	241,457
Public safety	16,658,799	2,293,204	224,258
Culture and recreation	551,722	12,034	-
Roads and bridges	7,731,923	1,937,212	54,608
Interest and fiscal charges on long-term debt	5,159	-	-
Total governmental activities	47,122,912	7,950,264	2,660,903
Business-type activities:			
Fair Park	806,412	393,856	20,000
Fair Park concessions	167,828	195,631	-
Total business-type activities	974,240	589,487	20,000
Total	\$ 48,097,152	\$ 8,539,751	\$ 2,680,903
General revenues:			
Taxes:			
Property			
Other			
Unrestricted investment earnings			
Miscellaneous			
Transfers			
Total general revenues and transfers			
Change in net position			
Net position, beginning			
Net position, ending			

The accompanying notes are an integral part of these financial statements.

Net (Expense) Revenue and Changes in Net Position			
Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
\$ -	\$ (10,513,919)	\$ -	\$ (10,513,919)
-	(3,288,085)	-	(3,288,085)
-	(450,941)	-	(450,941)
-	(1,832,513)	-	(1,832,513)
-	(14,141,337)	-	(14,141,337)
-	(539,688)	-	(539,688)
232,744	(5,507,359)	-	(5,507,359)
<u>-</u>	<u>(5,159)</u>	<u>-</u>	<u>(5,159)</u>
<u>232,744</u>	<u>(36,279,001)</u>	<u>-</u>	<u>(36,279,001)</u>
-	-	(392,556)	(392,556)
<u>-</u>	<u>-</u>	<u>27,803</u>	<u>27,803</u>
<u>-</u>	<u>-</u>	<u>(364,753)</u>	<u>(364,753)</u>
<u>\$ 232,744</u>	<u>(36,279,001)</u>	<u>(364,753)</u>	<u>(36,643,754)</u>
	36,858,326	-	36,858,326
	184,094	371,199	555,293
	2,186,791	-	2,186,791
	1,214,688	-	1,214,688
	<u>(125,000)</u>	<u>125,000</u>	<u>-</u>
	<u>40,318,899</u>	<u>496,199</u>	<u>40,815,098</u>
	4,039,898	131,446	4,171,344
	<u>52,882,986</u>	<u>1,849,450</u>	<u>54,732,436</u>
	<u>\$ 56,922,884</u>	<u>\$ 1,980,896</u>	<u>\$ 58,903,780</u>

HENDERSON COUNTY, TEXAS

BALANCE SHEET

GOVERNMENTAL FUNDS

DECEMBER 31, 2023

	<u>General</u>	<u>Road and Bridge</u>	<u>American Rescue Plan</u>
ASSETS			
Cash and investments	\$ 31,817,658	\$ 6,150,984	\$ 14,322,831
Receivables, net of allowance for uncollectibles:			
Taxes	2,017,444	214,142	-
Fines	3,297,929	-	-
Other	855,524	17,208	-
Due from other governments	33,857	224,733	-
Prepaid items	<u>1,180,613</u>	<u>6,010</u>	<u>-</u>
Total assets	<u>39,203,025</u>	<u>6,613,077</u>	<u>14,322,831</u>
LIABILITIES			
Liabilities:			
Accounts payable	692,628	377,568	77,839
Accrued liabilities	917,770	107,585	-
Due to other governments	122,070	-	-
Cash bonds and deposits	332,499	-	-
Unearned revenue	<u>-</u>	<u>-</u>	<u>13,474,269</u>
Total liabilities	<u>2,064,967</u>	<u>485,153</u>	<u>13,552,108</u>
DEFERRED INFLOWS OF RESOURCES			
Advance property tax collections	14,867,331	3,116,152	-
Unavailable revenue - property taxes	1,903,609	198,010	-
Unavailable revenue - court fines and fees	<u>3,412,531</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>20,183,471</u>	<u>3,314,162</u>	<u>-</u>
FUND BALANCES			
Fund balances:			
Nonspendable	1,180,613	6,010	-
Restricted	-	2,807,752	770,723
Assigned	820,974	-	-
Unassigned	<u>14,953,000</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>16,954,587</u>	<u>2,813,762</u>	<u>770,723</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 39,203,025</u>	<u>\$ 6,613,077</u>	<u>\$ 14,322,831</u>

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.

Long-term liabilities, including bonds and interest payable and net pension liability (asset), are not due and payable in the current period and therefore are not reported in the funds. Additionally, deferred outflows and inflows of resources related to pensions are not reported in the funds.

Net position of governmental activities

Other Governmental Funds	Total Governmental Funds
\$ 2,411,466	\$ 54,702,939
-	2,231,586
-	3,297,929
-	872,732
-	258,590
<u>18,413</u>	<u>1,205,036</u>
<u>2,429,879</u>	<u>62,568,812</u>
34,153	1,182,188
1,258	1,026,613
239,562	361,632
305,000	637,499
-	<u>13,474,269</u>
<u>579,973</u>	<u>16,682,201</u>
-	17,983,483
-	2,101,619
-	<u>3,412,531</u>
-	<u>23,497,633</u>
18,413	1,205,036
1,855,963	5,434,438
-	820,974
<u>(24,470)</u>	<u>14,928,530</u>
<u>1,849,906</u>	<u>22,388,978</u>
<u>\$ 2,429,879</u>	
	30,709,442
	5,514,150
	<u>(1,689,686)</u>
	<u>\$ 56,922,884</u>

HENDERSON COUNTY, TEXAS

STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>General</u>	<u>Road and Bridge</u>	<u>American Rescue Plan</u>
REVENUES			
Taxes	\$ 30,577,386	\$ 6,264,090	\$ -
Fees	2,872,970	1,577,212	-
Intergovernmental	3,487,887	287,352	1,141,114
Fines and forfeitures	512,991	-	-
Licenses and permits	18,735	360,000	-
Investment earnings	1,197,625	216,357	770,723
Miscellaneous	<u>701,884</u>	<u>394,574</u>	<u>-</u>
Total revenues	<u>39,369,478</u>	<u>9,099,585</u>	<u>1,911,837</u>
EXPENDITURES			
Current:			
General government	13,228,760	-	1,140,306
Public safety	18,037,057	-	-
Roads and bridges	-	7,504,555	-
Legal	3,239,103	-	-
Judicial	3,564,272	-	-
Culture and recreation	543,466	-	-
Health and welfare	13,294	543,460	-
Debt service:			
Principal	70,000	119,634	-
Interest	<u>-</u>	<u>8,062</u>	<u>-</u>
Total expenditures	<u>38,695,952</u>	<u>8,175,711</u>	<u>1,140,306</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>673,526</u>	<u>923,874</u>	<u>771,531</u>
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	44,754	-	-
Sale of capital assets	26,000	67,849	-
Transfers in	219,615	31,800	-
Transfers out	<u>(507,423)</u>	<u>-</u>	<u>(219,615)</u>
Total other financing sources and uses	<u>(217,054)</u>	<u>99,649</u>	<u>(219,615)</u>
NET CHANGE IN FUND BALANCES	456,472	1,023,523	551,916
FUND BALANCES, BEGINNING	<u>16,498,115</u>	<u>1,790,239</u>	<u>218,807</u>
FUND BALANCES, ENDING	<u>\$ 16,954,587</u>	<u>\$ 2,813,762</u>	<u>\$ 770,723</u>

The accompanying notes are an integral part of these financial statements.

Other Governmental Funds	Total Governmental Funds
\$ -	\$ 36,841,476
373,395	4,823,577
-	4,916,353
70,936	583,927
-	378,735
2,086	2,186,791
<u>32,895</u>	<u>1,129,353</u>
<u>479,312</u>	<u>50,860,212</u>
556,177	14,925,243
210,934	18,247,991
-	7,504,555
41,752	3,280,855
-	3,564,272
42,047	585,513
-	556,754
-	189,634
-	8,062
<u>850,910</u>	<u>48,862,879</u>
<u>(371,598)</u>	<u>1,997,333</u>
-	44,754
-	93,849
350,623	602,038
-	<u>(727,038)</u>
<u>350,623</u>	<u>13,603</u>
(20,975)	2,010,936
<u>1,870,881</u>	<u>20,378,042</u>
\$ <u>1,849,906</u>	\$ <u>22,388,978</u>

HENDERSON COUNTY, TEXAS

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES**

FOR THE YEAR ENDED DECEMBER 31, 2023

Net change in fund balances - total governmental funds: \$ 2,010,936

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

639,909

Governmental funds report the entire net sales price (proceeds) from the sale of an asset as revenue because it provides current financial resources. In contrast, the Statement of Activities reports only the gain on the sale of the assets. Thus, the change in net position differs from the change in fund balance by the cost of the asset sold.

(88,615)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

382,844

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt uses the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued; whereas, the amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal retirement

189,634

Interest payable

2,903

192,537

Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds.

Compensated absences

(67,005)

Net pension liability

969,292

902,287

Change in net position of governmental activities

\$ 4,039,898

HENDERSON COUNTY, TEXAS

STATEMENT OF NET POSITION

PROPRIETARY FUNDS

DECEMBER 31, 2023

	Enterprise Funds		
	Fair Park	Fair Park Concessions	Total
ASSETS			
Current assets:			
Cash and investments	\$ 695,113	\$ 56,250	\$ 751,363
Accounts receivable, net	18,143	8,863	27,006
Total current assets	<u>713,697</u>	<u>65,113</u>	<u>778,810</u>
Non-current assets:			
Capital assets:			
Land	250,504	-	250,504
Buildings and improvements	2,969,625	-	2,969,625
Furniture and equipment	444,327	-	444,327
Less: accumulated depreciation	<u>(2,425,095)</u>	<u>-</u>	<u>(2,425,095)</u>
Total non-current assets	<u>1,239,361</u>	<u>-</u>	<u>1,239,361</u>
Total assets	<u>1,953,058</u>	<u>65,113</u>	<u>2,018,171</u>
LIABILITIES			
Current liabilities:			
Accounts payable	22,168	6,461	28,629
Accrued liabilities	<u>8,032</u>	<u>614</u>	<u>8,646</u>
Total current liabilities	<u>30,200</u>	<u>7,075</u>	<u>37,275</u>
Total liabilities	<u>30,200</u>	<u>7,075</u>	<u>37,275</u>
NET POSITION			
Net investment in capital assets	1,239,361	-	1,239,361
Unrestricted	<u>683,497</u>	<u>58,038</u>	<u>741,535</u>
Total net position	<u>\$ 1,922,858</u>	<u>\$ 58,038</u>	<u>\$ 1,980,896</u>

HENDERSON COUNTY, TEXAS

**STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION**

PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	Enterprise Funds		
	Fair Park	Fair Park Concessions	Total
OPERATING REVENUES			
Rentals	\$ 251,734	\$ -	\$ 251,734
Concessions	-	195,631	195,631
Contributions	20,000	-	20,000
Other	142,122	-	142,122
Total operating revenues	<u>413,856</u>	<u>195,631</u>	<u>609,487</u>
OPERATING EXPENSES			
Personnel	305,717	61,003	366,720
Supplies and materials	242,174	-	242,174
Repairs and maintenance	23,457	-	23,457
Utilities	66,875	-	66,875
Professional services	1,000	92,183	93,183
Depreciation	166,019	-	166,019
Other	1,170	14,642	15,812
Total operating expenses	<u>806,412</u>	<u>167,828</u>	<u>974,240</u>
OPERATING INCOME (LOSS)	<u>(392,556)</u>	<u>27,803</u>	<u>(364,753)</u>
NON-OPERATING REVENUES (EXPENSES)			
Taxes	<u>371,199</u>	<u>-</u>	<u>371,199</u>
Total non-operating revenues (expenses)	<u>371,199</u>	<u>-</u>	<u>371,199</u>
INCOME (LOSS) BEFORE TRANSFERS	(21,357)	27,803	6,446
Transfers in	<u>125,000</u>	<u>-</u>	<u>125,000</u>
CHANGE IN NET POSITION	103,643	27,803	131,446
NET POSITION, BEGINNING	<u>1,819,215</u>	<u>30,235</u>	<u>1,849,450</u>
NET POSITION, ENDING	<u>\$ 1,922,858</u>	<u>\$ 58,038</u>	<u>\$ 1,980,896</u>

The accompanying notes are an integral part of these financial statements.

HENDERSON COUNTY, TEXAS

STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	Enterprise Funds		
	Fair Park	Fair Park Concessions	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from customers	\$ 411,164	\$ 190,788	\$ 601,952
Cash paid to suppliers for goods and services	(302,246)	(59,764)	(362,010)
Cash paid to employees for services	<u>(335,355)</u>	<u>(107,316)</u>	<u>(442,671)</u>
Net cash provided (used) by operating activities	<u>(226,437)</u>	<u>23,708</u>	<u>(202,729)</u>
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES			
Acquisition of capital assets	<u>(156,883)</u>	<u>-</u>	<u>(156,883)</u>
Net cash provided (used) by noncapital financing activities	<u>(156,883)</u>	<u>-</u>	<u>(156,883)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Cash received for taxes	371,199	-	371,199
Transfers from (to) other funds	<u>125,000</u>	<u>-</u>	<u>125,000</u>
Net cash provided (used) by noncapital financing activities	<u>496,199</u>	<u>-</u>	<u>496,199</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	112,879	23,708	136,587
CASH AND CASH EQUIVALENTS, BEGINNING	<u>582,234</u>	<u>32,542</u>	<u>614,776</u>
CASH AND CASH EQUIVALENTS, ENDING	<u>\$ 695,113</u>	<u>\$ 56,250</u>	<u>\$ 751,363</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ (392,556)	\$ 27,803	\$ (364,753)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation	166,019	-	166,019
(Increase) decrease in assets:			
Accounts receivable	(2,692)	(4,843)	(7,535)
Prepays	(441)	-	(441)
Increase (decrease) in liabilities:			
Accounts payable	3,471	1,239	4,710
Accrued liabilities	<u>(238)</u>	<u>(491)</u>	<u>(729)</u>
Net cash provided (used) by operating activities	<u>\$ (226,437)</u>	<u>\$ 23,708</u>	<u>\$ (202,729)</u>

HENDERSON COUNTY, TEXAS

STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS

DECEMBER 31, 2023

	Investment Trust Funds	Custodial Funds
	<u> </u>	<u> </u>
ASSETS		
Cash and investments	\$ <u>5,566,982</u>	\$ <u>3,400,449</u>
Total assets	<u>5,566,982</u>	<u>3,400,449</u>
LIABILITIES		
Due to other governments	<u>-</u>	<u>1,280,576</u>
Total liabilities	<u>-</u>	<u>1,280,576</u>
NET POSITION		
Restricted for individuals, organizations and other governments	<u>5,566,982</u>	<u>2,119,873</u>
Total net position	<u>\$ 5,566,982</u>	<u>\$ 2,119,873</u>

HENDERSON COUNTY, TEXAS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	Investment Trust Funds	Custodial Funds
INCREASES		
Contributions from judgements - uninvested	\$ 3,896,829	\$ 8,532
Contributions from judgements - invested	49,057	-
Taxes collected on behalf of taxing entities	-	174,309,310
Contributions from inmates	-	1,071,037
Bonds	-	70,005
Miscellaneous	-	22,416
	<u>3,945,886</u>	<u>175,481,300</u>
Total increases		
DECREASES		
Cash bonds released by judgements	-	219,181
Cash bond forfeitures	-	3,687
Invested disbursements	308,961	-
Uninvested disbursements	<u>3,137,496</u>	<u>175,419,492</u>
	<u>3,446,457</u>	<u>175,642,360</u>
Total decreases		
NET INCREASE IN FIDUCIARY NET POSITION	499,429	(161,060)
NET POSITION, BEGINNING	<u>5,067,553</u>	<u>2,280,933</u>
NET POSITION, ENDING	<u>\$ 5,566,982</u>	<u>\$ 2,119,873</u>

HENDERSON COUNTY, TEXAS

NOTES TO FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

Henderson County, Texas (the County) uses a commission form of government under the laws and statutes of the constitution of the State of Texas. The County provides various services to advance the welfare, health, morals, comfort, safety, and convenience of the County and its inhabitants. A summary of the significant accounting policies consistently applied in the preparation of the accompanying financial statements follows.

Financial Reporting Entity

The definition of the reporting entity is based primarily on the notion of financial accountability. The elected officials governing Henderson County are accountable to their constituents for their public policy decisions, regardless of whether those decisions are carried out directly through the operations of the County or by their appointees through the operations of a separate entity. Therefore, the County is not only financially accountable for the organizations that make up its legal entity, but also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the County.

Depending upon the significance of the County's financial and operational relationships with various separate entities, the organizations are classified as blended or discrete component units, related organizations, joint ventures, or jointly governed organizations, and the financial disclosure is treated accordingly. As of December 31, 2023, the County does not report any component units.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been included as part of the program expenses reported for the various functional activities. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as it is both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Road and Bridge Fund** is used to account for the operation, repair and maintenance of roads and bridges within the County.

The **American Rescue Plan Fund** is used to account for all revenue and expenditures related to grant funding in response to the COVID-19 global pandemic.

The County reports the following major Enterprise Funds:

The **Fair Park Fund** is used to account for the activities of the Henderson County Fairgrounds.

The **Fair Park Concessions Fund** is used to account for the concession activities of the Henderson County Fairgrounds.

Additionally, the County reports the following fund types:

Investment Trust Funds are used to report fiduciary activities from individual investment accounts that are held in a trust that meets certain criteria.

Custodial Funds generally report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The County invests its resources in bank certificates of deposit. These investments are recorded at amortized cost, which approximates fair value. The County is entitled to invest in obligations of the United States, the State of Texas, and certificates of deposit of state or national banks or savings and loan associations with the State.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.”

Property taxes are levied on October 1 and attach as an enforceable lien on property as of January 1. Statements are mailed on October 1, or as soon thereafter as possible, and are due upon receipt. All unpaid taxes become delinquent if not paid before February 1 of the following year.

Capital Assets

Capital assets, which include property, plant, equipment, infrastructure (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The County defines capital assets as physical assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Property improvements are capitalized if valued over \$10,000 with an estimated useful life in excess of 10 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets’ lives are not capitalized.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	10 - 40
Furniture and equipment	5 - 10
Infrastructure	50 - 100

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has the following items that qualify for reporting in this category:

- *Differences between expected and actual economic experience for the County’s pension* – This difference is deferred and recognized over the estimated average remaining lives of all members.
- *Changes of economic and demographic actuarial assumptions or of other inputs included in determining the pension liability* – These effects on the total pension liability are deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees).
- *Pension contributions after the measurement date* - these contributions are deferred and recognized in the following fiscal year.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has the following items that qualify for reporting in this category:

- Under the modified accrual basis of accounting, unavailable revenue is reported in the governmental funds balance sheet as a deferred inflow of resources.
- Property taxes collected before the period for which they were levied.

In addition, the County has deferred inflows of resources which are required to be reported on the Statements of Net Position under the full accrual basis of accounting. Deferred inflows of resources reported in the Statements of Net Position are as follows:

- *Differences between expected and actual economic experience for the County's pension* – This difference is deferred and recognized over the estimated average remaining lives of all members.
- *Difference in projected and actual earnings on pensions* – This difference is deferred and amortized over a closed five-year period.

Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- **Nonspendable:** This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash or are not expected to be converted to cash within the next year.
- **Restricted:** This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

- **Committed:** This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by board resolution of the Commissioners' Court, the County's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the Commissioners' Court removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- **Assigned:** This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed.
- **Unassigned:** This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCERS's Fiduciary Net Position have been determined on the same basis as they are reported by TCERS. For this purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains, “Long-term liabilities, including bonds payable and net pension liability (asset), are not due and payable in the current period and therefore are not reported in the funds.” The details of this difference are as follows:

Financed purchases	\$ (441,087)
Net pension liability	(6,846,316)
Deferred outflows related to pensions	6,803,415
Deferred inflows related to pensions	(246,856)
Accrued interest payable	(4,009)
Compensated absences	<u>(954,833)</u>
Net adjustment to decrease <i>fund balance – total governmental funds</i> to arrive at <i>net assets – governmental activities</i>	<u>\$ (1,689,686)</u>

Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental fund* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains, “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this difference are as follows:

Capital outlay	\$ 3,529,463
Depreciation expense	<u>(2,889,554)</u>
Net adjustment to increase <i>net changes in fund balances – total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$ 639,909</u>

Another element of that reconciliation states, “Revenues in the statement of activities that do not provide current financial resources as revenues in the funds.” The details of this difference are as follows:

Property taxes	\$ 200,944
Court fines	<u>181,900</u>
Net adjustment to decrease <i>net changes in fund balances – total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$ 382,844</u>

3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

The Commissioners’ Court approves a proposed operating budget for the fiscal year commencing January 1. The operating budget includes proposed expenditures and the means of financing them. For each budgeted fund, budgetary control is maintained at the departmental classification level. This is the level at which expenditures may not legally exceed funds. Any expenditures which alter the total budgeted amounts must be approved by the Commissioners’ Court and the budget appropriately amended. Annual budgets are adopted on a basis consistent with generally accepted accounting principles. All annual appropriations lapse at fiscal year-end.

4. DETAILED NOTES ON ALL FUNDS

Deposits

Custodial Credit Risk

In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. State statutes require that all deposits in financial institutions be fully collateralized by U. S. Government obligations or its agencies and instrumentalities or direct obligations of the State of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of the deposits. As of December 31, 2023, the County's deposit balance was entirely collateralized with securities pledged by the pledging financial institution or covered by FDIC insurance.

Receivables

Receivables as of year-end for the County's individual major funds and nonmajor funds including the applicable allowances for uncollectible accounts are as follows:

	Governmental Funds		Enterprise Funds		Total
	General	Road and Bridge	Fair Park	Fair Park Concessions	
Receivables:					
Taxes	\$ 2,373,464	\$ 251,931	\$ -	\$ -	\$ 2,625,395
Fines	21,986,191	-	-	-	21,986,191
Tax service agreements	96,716	-	-	-	96,716
Fees and commission	250,271	-	-	-	250,271
Other	508,537	17,208	18,144	8,862	552,751
Gross receivables	25,215,179	269,139	18,144	8,862	25,511,324
Less: allowance for uncollectibles	(19,044,282)	(37,789)	-	-	(19,082,071)
Net total receivables	\$ 6,170,897	\$ 231,350	\$ 18,144	\$ 8,862	\$ 6,429,253

Capital Assets

Capital asset activity for the year ended December 31, 2023, was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 1,430,150	\$ -	\$ -	\$ 1,430,150
Construction in Progress	-	702,474	-	702,474
Total capital assets not being depreciated	1,430,150	702,474	-	2,132,624
Capital assets, being depreciated:				
Buildings and improvements	29,025,161	798,743	-	29,823,904
Furniture and equipment	23,528,430	2,022,253	(697,684)	24,852,999
Infrastructure	37,639,312	-	(2,038,987)	35,600,325
Total capital assets being depreciated	90,192,903	2,820,996	(2,736,671)	90,277,228
Less accumulated depreciation:				
Buildings and improvements	(15,885,386)	(771,818)	-	(16,657,204)
Furniture and equipment	(14,820,550)	(1,780,144)	646,136	(15,954,558)
Infrastructure	(30,758,969)	(367,573)	2,037,894	(29,088,648)
Total accumulated depreciation	(61,464,905)	(2,919,535)	2,684,030	(61,700,410)
Total capital assets, being depreciated, net	28,727,998	(98,539)	(52,641)	28,576,818
Governmental activities capital assets, net	\$ 30,158,148	\$ 603,935	\$ (52,641)	\$ 30,709,442

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 250,504	\$ -	\$ -	\$ 250,504
Total capital assets not being depreciated	<u>250,504</u>	<u>-</u>	<u>-</u>	<u>250,504</u>
Capital assets, being depreciated:				
Buildings	1,550,781	-	-	1,550,781
Improvements	1,261,962	156,882	-	1,418,844
Furniture and equipment	444,327	-	-	444,327
Total capital assets being depreciated	<u>3,257,070</u>	<u>156,882</u>	<u>-</u>	<u>3,413,952</u>
Less accumulated depreciation:				
Buildings	(1,181,778)	(37,548)	-	(1,219,326)
Improvements	(758,159)	(105,955)	-	(864,114)
Furniture and equipment	(319,140)	(22,515)	-	(341,655)
Total accumulated depreciation	<u>(2,259,077)</u>	<u>(166,018)</u>	<u>-</u>	<u>(2,425,095)</u>
Total capital assets, being depreciated, net	<u>997,993</u>	<u>(9,136)</u>	<u>-</u>	<u>988,857</u>
Business-type activities capital assets, net	<u>\$ 1,248,497</u>	<u>\$ (9,136)</u>	<u>\$ -</u>	<u>\$ 1,239,361</u>

Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities:		
General government		\$ 877,944
Culture and recreation		716
Legal		7,074
Public safety		926,692
Road and bridge		<u>1,107,109</u>
Total depreciation expense - governmental activities		<u>2,919,535</u>
Business-type activities:		
Fair Park		<u>166,018</u>
Total depreciation expense - business-type activities		<u>\$ 166,018</u>

Interfund Transfers

The composition of interfund transfers as of December 31, 2023, is as follows:

Transfer In	Transfer Out	Amount
Road and Bridge	General	\$ 31,800
General	American Rescue Plan	219,615
Fair Park	General	125,000
Other Governmental Funds	General	<u>350,623</u>
		<u>\$ 727,038</u>

Transfers were used to use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Long-term Debt

Long-term liability activity for the year ended December 31, 2023, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities					
Financed purchases	\$ 630,721	\$ -	\$ (189,634)	\$ 441,087	\$ 193,048
Compensated absences	<u>887,828</u>	<u>782,537</u>	<u>(715,532)</u>	<u>954,833</u>	<u>238,708</u>
Governmental activities long-term liabilities	<u>\$ 1,518,549</u>	<u>\$ 782,537</u>	<u>\$ (905,166)</u>	<u>\$ 1,395,920</u>	<u>\$ 431,756</u>

Financed Purchases

The County has entered into multiple agreements for the purchase of certain road and bridge equipment as well as a parcel of land with a building. Annual payments range from \$25,285 to \$70,000, with interest rates ranging from 2.68% to 3.69%; interest is only charged on the land purchase on principal amounts that are past due. These agreements are classified as financed purchases because title passes to the County at the end of the agreement term, and are included as financed purchases in the Long-Term Debt portion of the government-wide statements. Outstanding principal balances are secured by the underlying assets.

The following is a summary of the outstanding financed purchase agreements as of December 31, 2023:

<u>Issue Amount</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Current Balance</u>
\$ 180,000	3/23/2024	2.68%	\$ 61,594
73,600	1/25/2024	3.10%	24,526
150,000	2/4/2025	2.99%	74,967
350,000	1/15/2027	N/A	<u>280,000</u>
			<u>\$ 441,087</u>

Debt service requirements to maturity for the financing arrangements are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirements</u>
2024	193,048	4,649	197,697
2025	108,039	1,137	109,176
2026	70,000	-	70,000
2027	<u>70,000</u>	<u>-</u>	<u>70,000</u>
Total	<u>\$ 441,087</u>	<u>\$ 5,786</u>	<u>\$ 446,873</u>

The compensated absences liability attributable to the governmental activities will be liquidated primarily by the General Fund.

Risk Management

Henderson County is exposed to various risks of loss relating to general liability, the accidental loss of real and personal property, damage to County assets, errors and omissions and personnel risks which relate to workers' compensation. The County carries commercial insurance to manage the above listed risks. Amounts of coverage for the above types of risk have not been subject to a significant reduction in the past year. The amounts of settlements have not exceeded insurance coverage for the past three fiscal years.

Health Care Coverage

During the year ended December 31, 2023, full-time employees of the County were covered by a health insurance plan (the "Plan") through Blue Cross Blue Shield. The County pays monthly premiums for each employee to the Health Plan. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. All contributions were paid to a Health Maintenance Organization. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement. The contract between the County and the licensed insurer is renewable, and terms of coverage and contribution costs are included in the contractual provisions.

Postemployment Benefits Other than Pensions (OPEB)

Currently, health insurance benefits are provided to eligible retirees of the County in accordance with the policies and procedures approved by Commissioners' Court. Health insurance premiums for eligible retirees are paid for by the County for a maximum of three years.

Eligible retired employees are regular fulltime employees who retire under the employees' established retirement program (Texas County and District Retirement System) on or after January 1, 1991, and hired on or before December 31, 2009. Retired employee's eligibility shall cease upon the occurrence of the following events, whichever occurs first: 1) the last day of the contract month in which a retiree becomes eligible for Medicare by reason of obtaining age 65; 2) the last day of the contract month in which a retiree becomes eligible for disability under the United States Social Security Act; or 3) the last day of the contract month in which the County has contributed premiums for a three-year period.

As of December 31, 2023, the County had 12.25 retirees that were eligible for the OPEB plan and the cost per retiree to the County was \$862 per month. During the year, premiums paid by the County were \$123,133.

In June 2015, the Government Accounting Standards Board (GASB) issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, which was effective for the County for the year ending December 31, 2019. This Statement established standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. The County has not obtained the required actuarial evaluation of the benefits it provides to retirees and, therefore, has not implemented this standard. Expenses for post-retirement health care benefits are recognized on a pay-as-you-go basis in these financial statements.

Litigation

The County is periodically involved in legal actions and claims arising in the ordinary course of its operations. The outcome of these lawsuits is not presently determinable, but according to the County's attorneys, a judgment, if any, would have an immaterial impact on the County as a whole.

Commitments and Contingencies

The County participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

Defined Benefit Pension Plan

Plan Description. The County participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.tcdrs.org.

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.

Benefits Provided. TCDRS provides retirement, disability and survivor benefits for all eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Employees Covered by Benefit Terms. At the December 31, 2022, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	292
Inactive employees entitled to but not yet receiving benefits	370
Active employees	<u>408</u>
	<u><u>1,070</u></u>

Contributions. The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participant over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the County were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the County were 14.52% and 15.02% in calendar years 2022 and 2023, respectively. The County's contributions to TCDRS for the year ended December 31, 2023, were \$3,281,571, which exceeded the required contributions by \$290,578.

Net Pension Liability. The County's Net Pension Liability (NPL) was measured as of December 31, 2022, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial Assumptions. The Total Pension Liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Overall payroll growth	3.00% per year
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members	135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Service retirees, beneficiaries and non-depositing members	135% of Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Disabled retirees	160% of Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

The demographic assumptions were developed from an actuarial experience investigation of TCDRS over the years 2017-2020. They were recommended by Milliman and adopted by the TCDRS Board of Trustees in December of 2021. All economic assumptions were recommended by Milliman and adopted by the TCDRS Board of Trustees in March of 2021. These assumptions, except where required to be different by GASB 68, are used to determine the total pension liability as of December 31, 2022. The assumptions are reviewed annually for continued compliance with the relevant actuarial standards of practice.

The long-term expected rate of return on pension plan investments is 7.6%. The pension plan's policy regarding the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information below are based on January 2023 information for a 10-year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a long-term time horizon; the most recent analysis was performed in 2023. The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation ⁽¹⁾	Geometric Real Rate of Return (Expected minus Inflation) ⁽²⁾
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.95%
Global Equities	MSCI World (net) Index	2.50%	4.95%
International Equities - Developed	MSCI World Ex USA (net) Index	5.00%	4.95%
International Equities - Emerging	MSCI Emerging Markets (net) Index	6.00%	4.95%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	2.40%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.39%
Direct Lending	Morningstar LSTA US Leveraged Loan TR USD Index	16.00%	6.95%
Distressed Debt	Cambridge Associates Distressed Securities Index ⁽³⁾	4.00%	7.60%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.30%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index ⁽⁴⁾	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index ⁽⁵⁾	25.00%	7.95%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	2.90%
Cash Equivalents	90-Day U. S. Treasury	2.00%	0.20%

⁽¹⁾ Target asset allocation adopted at the March 2023 TCDRS Board meeting.

⁽²⁾ Geometric real rates of return expected return minus the assumed inflation rate of 2.3%, per Cliffwater's 2023 capital market assumptions.

⁽³⁾ Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

⁽⁴⁾ Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

⁽⁵⁾ Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

Discount Rate. The discount rate used to measure the Total Pension Liability was 7.6%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees.

Changes in the Net Pension Liability/(Asset)

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)
	(a)	(b)	(a) - (b)
Balance at 12/31/2021	\$ 100,053,049	\$ 105,862,778	\$ (5,809,729)
Changes for the year:			
Service cost	2,725,026	-	2,725,026
Interest on total pension liability ⁽¹⁾	7,618,878	-	7,618,878
Effect of economic/demographic gains or losses	359,813	-	359,813
Effect on assumptions changes or inputs			
Refund of contributions	(372,196)	(372,196)	-
Benefit payments	(4,781,521)	(4,781,521)	-
Administrative expenses	-	(57,873)	57,873
Member contributions	-	1,357,996	(1,357,996)
Net investment income	-	(6,130,634)	6,130,634
Employer contributions	-	2,913,872	(2,913,872)
Other ⁽²⁾	-	(35,689)	35,689
Balance at 12/31/2022	<u>\$ 105,603,049</u>	<u>\$ 98,756,733</u>	<u>\$ 6,846,316</u>

⁽¹⁾ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or

⁽²⁾ Relates to allocation of system-wide items.

Sensitivity Analysis. The following presents the net pension liability of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.6%) or 1-percentage-higher (8.6%) than the current rate:

	1% Decrease 6.6%	Current Discount Rate 7.6%	1% Increase 8.6%
Total pension liability	\$ 119,687,015	\$ 105,603,047	\$ 93,853,217
Fiduciary net position	<u>98,756,731</u>	<u>98,756,731</u>	<u>98,756,731</u>
Net pension liability/(asset)	<u>\$ 20,930,284</u>	<u>\$ 6,846,316</u>	<u>\$ (4,903,514)</u>

Pension Plan Fiduciary Net Position. Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TCDRS financial report. The report may be obtained on the internet at www.tcdrs.org.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. For the year ended December 31, 2023, the County recognized pension expense of \$2,237,600. On December 31, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 269,860	\$ 210,746
Changes in actuarial assumptions	1,355,340	36,110
Net difference between projected and actual investment earnings	1,896,644	-
Contributions subsequent to the measurement date	<u>3,281,571</u>	<u>-</u>
Total	<u>\$ 6,803,415</u>	<u>\$ 246,856</u>

\$3,281,571 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expenses as follows:

<u>Year Ended December 31,</u>	
2024	\$(13,587)
2025	48,295
2026	412,315
2027	2,827,965

Deficit Fund Equity

As of December 31, 2023, the Radio Tower Project fund had a negative fund balance of \$24,470. The fund deficit is the result of revenues falling short of levels expected when the budget was approved. The year-end deficit will be rectified by providing supplemental funding from the General Fund by the County.

Future Financial Reporting Requirements

Significant new accounting standards not yet implemented by the County include the following:

GASB Statement No. 99, Omnibus 2022 – The objective of this Statement is to correct practice issues identified during implementation and application of certain GASB Statements and financial reporting for financial guarantees. There are various effective dates 1.) upon issuance 2.) fiscal years beginning after June 15, 2022 and 3.) fiscal years beginning after June 15, 2023.

GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62 - The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement will become effective for reporting periods beginning after June 15, 2023, and the impact has not yet been determined.

GASB Statement No. 101, Compensated Absences - The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement will become effective for reporting periods beginning after December 15, 2023, and the impact has not yet been determined.

GASB Statement No. 102, Certain Risk Disclosures – This Statement requires governments to disclose essential information about risks related to vulnerabilities due to certain concentrations or constraints. Concentrations and constraints may limit a government’s ability to acquire resources or control spending. The requirements of Statement No. 102 are effective for fiscal years beginning after June 15, 2024, and the impact has not yet been determined.

GASB Statement No. 103, Financial Reporting Model Improvements – This Statement focuses on improvements in the following areas:

- Management’s discussion and analysis (MD&A)
- Unusual or infrequent items
- Presentation of proprietary fund statement of revenues, expenses and changes in fund net position
- Major component unit information
- Budgetary comparison information
- Financial trends information in the statistical section.

The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and the impact has not yet been determined.

**REQUIRED
SUPPLEMENTARY INFORMATION**

HENDERSON COUNTY, TEXAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Ad valorem taxes	\$ 30,537,527	\$ 30,537,527	\$ 30,393,292	\$(144,235)
Mixed beverage taxes	120,000	120,000	184,094	64,094
Fees of office:				
Sheriff	170,000	170,000	121,650	(48,350)
County Clerk	778,000	778,000	895,076	117,076
Tax Assessor/Collector	940,000	940,000	1,091,091	151,091
District Clerk	197,000	197,000	289,912	92,912
Justice of the Peace	82,300	82,300	80,957	(1,343)
County Attorney	112,000	112,000	97,328	(14,672)
Constables	48,100	48,100	83,234	35,134
Court costs	48,000	48,000	52,956	4,956
Other	125,000	125,000	160,766	35,766
Total fees of office	<u>2,500,400</u>	<u>2,500,400</u>	<u>2,872,970</u>	<u>372,570</u>
Intergovernmental	2,052,506	2,113,741	3,487,887	1,374,146
Licenses and permits	16,000	16,000	18,735	2,735
Fines and forfeitures	590,000	590,000	512,991	(77,009)
Investment earnings	300,100	300,100	1,197,625	897,525
Miscellaneous	430,265	430,265	701,884	271,619
Total revenues	<u>36,546,798</u>	<u>36,608,033</u>	<u>39,369,478</u>	<u>2,761,445</u>
EXPENDITURES				
General government:				
County Judge	328,104	330,804	323,912	6,892
General county operations	5,324,521	4,579,544	4,568,617	10,927
Juvenile	230,000	230,000	222,860	7,140
General information systems	706,576	736,211	547,958	188,253
County Clerk	918,550	918,550	883,191	35,359
County Clerk records management	26,531	26,531	3,582	22,949
Elections administration	583,643	617,481	593,730	23,751
Veterans services	26,391	26,391	13,034	13,357
County Auditor	816,714	816,714	779,051	37,663
Information technology	409,798	409,798	355,254	54,544
County Treasurer	256,868	266,458	260,768	5,690
Tax Assessor/Collector	984,022	984,022	912,544	71,478
Public facilities	1,589,736	3,957,633	3,679,192	278,441
Human resources	151,507	151,507	85,067	66,440
Total general government	<u>12,352,961</u>	<u>14,051,644</u>	<u>13,228,760</u>	<u>822,884</u>

The accompanying notes are an integral part of this schedule.

HENDERSON COUNTY, TEXAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND
(Continued)
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
EXPENDITURES (Continued)				
Public safety:				
Constable, LEOSE				
Constable, Precinct 1	79,306	183,813	181,446	2,367
Constable, Precinct 2	87,291	91,548	72,980	18,568
Constable, Precinct 3	86,703	86,703	83,609	3,094
Constable, Precinct 4	79,877	120,829	113,039	7,790
Sheriff's office field operations	6,428,154	7,200,774	7,200,758	16
Sheriff department LEOSE	17,683	17,683	-	17,683
Bullet proof vest grant	-	6,600	6,599	1
Emergency management	179,899	217,119	162,975	54,144
Fire Marshal/environmental crimes	463,343	467,720	398,517	69,203
Department of Public Safety	<u>120,709</u>	<u>120,709</u>	<u>117,933</u>	<u>2,776</u>
Total public safety	<u>16,951,048</u>	<u>18,314,021</u>	<u>18,037,057</u>	<u>276,964</u>
Legal:				
County Attorney prosecution	3,030,175	3,030,246	2,932,236	98,010
County Attorney collections	268,477	268,477	239,161	29,316
District Attorney capital cases	<u>398,800</u>	<u>170,103</u>	<u>67,706</u>	<u>102,397</u>
Total legal	<u>3,697,452</u>	<u>3,468,826</u>	<u>3,239,103</u>	<u>229,723</u>
Judicial:				
County Court-at-law 1	491,347	491,347	475,511	15,836
County Court-at-law 2	495,483	495,483	491,810	3,673
District Courts general	60,607	60,007	2,864	57,143
Indigent defense	85,105	82,405	16,305	66,100
3rd District Court	181,381	181,381	170,383	10,998
173rd District Court	313,056	313,656	299,855	13,801
392nd District Court	323,712	324,548	319,867	4,681
District Clerk	822,352	822,352	768,514	53,838
Justice of the Peace, precinct 1	221,175	221,175	206,910	14,265
Justice of the Peace, precinct 2	231,170	231,170	225,564	5,606
Justice of the Peace, precinct 3	166,645	167,144	163,871	3,273
Justice of the Peace, precinct 4	165,703	165,703	163,092	2,611
Justice of the Peace, precinct 5	213,198	213,198	203,063	10,135
Arraignments	17,203	20,203	17,584	2,619
Jury	<u>92,500</u>	<u>92,500</u>	<u>39,079</u>	<u>53,421</u>
Total judicial	<u>3,880,637</u>	<u>3,882,272</u>	<u>3,564,272</u>	<u>318,000</u>

HENDERSON COUNTY, TEXAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND
(Continued)
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
EXPENDITURES (Continued)				
Health and welfare:				
Health care coordination	\$ 15,940	\$ 15,940	\$ 13,294	\$ 2,646
Total health and welfare	<u>15,940</u>	<u>15,940</u>	<u>13,294</u>	<u>2,646</u>
Culture and recreation:				
Public library	308,440	308,290	297,211	11,079
County extension office	228,954	229,550	201,807	27,743
Historical Commission	24,575	24,729	24,324	405
Healthy county	<u>4,800</u>	<u>24,929</u>	<u>20,124</u>	<u>4,805</u>
Total culture and recreation	<u>566,769</u>	<u>587,498</u>	<u>543,466</u>	<u>44,032</u>
Debt service:				
Principal	<u>-</u>	<u>-</u>	<u>70,000</u>	<u>(70,000)</u>
Total expenditures	<u>37,464,807</u>	<u>40,320,201</u>	<u>38,695,952</u>	<u>1,624,249</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(918,009)	(3,712,168)	673,526	4,385,694
OTHER FINANCING SOURCES (USES)				
Insurance recoveries	-	-	44,754	44,754
Sale of capital assets	-	-	26,000	26,000
Transfers in	-	-	219,615	219,615
Transfers out	<u>(918,000)</u>	<u>(918,000)</u>	<u>(507,423)</u>	<u>410,577</u>
Total other financing sources (uses)	<u>(918,000)</u>	<u>(918,000)</u>	<u>(217,054)</u>	<u>700,946</u>
NET CHANGE IN FUND BALANCE	(1,836,009)	(4,630,168)	456,472	5,086,640
FUND BALANCE, BEGINNING	<u>16,498,115</u>	<u>16,498,115</u>	<u>16,498,115</u>	<u>-</u>
FUND BALANCE, ENDING	<u>\$ 14,662,106</u>	<u>\$ 11,867,947</u>	<u>\$ 16,954,587</u>	<u>\$ 5,086,640</u>

The accompanying notes are an integral part of this schedule.

HENDERSON COUNTY, TEXAS

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE - BUDGET AND ACTUAL

ROAD AND BRIDGE

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 6,392,541	\$ 6,392,541	\$ 6,264,090	\$ (128,451)
Fees	1,460,000	1,460,000	1,577,212	117,212
Intergovernmental	56,583	128,541	287,352	158,811
Licenses and permits	360,000	360,000	360,000	-
Investment earnings	20,000	20,000	216,357	196,357
Miscellaneous	-	391,961	394,574	2,613
Total revenues	<u>8,289,124</u>	<u>8,753,043</u>	<u>9,099,585</u>	<u>346,542</u>
EXPENDITURES				
Current:				
Waste management	493,560	543,469	543,460	9
Road and Bridge General	81,369	88,857	87,402	1,455
Road and Bridge Precinct #1	1,923,498	1,948,000	1,693,940	254,060
Road and Bridge Precinct #2	1,923,499	2,039,077	1,915,802	123,275
Road and Bridge Precinct #3	1,923,499	1,940,594	1,767,826	172,768
Road and Bridge Precinct #4	1,923,499	2,203,266	2,039,585	163,681
Precinct #1 Lateral Road	13,000	13,000	-	13,000
Precinct #2 Lateral Road	13,000	13,000	-	13,000
Precinct #3 Lateral Road	13,000	13,000	-	13,000
Precinct #4 Lateral Road	13,000	13,000	-	13,000
Debt service:				
Principal	-	-	119,634	(119,634)
Interest	-	-	8,062	(8,062)
Total expenditures	<u>8,320,924</u>	<u>8,815,263</u>	<u>8,175,711</u>	<u>639,552</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(31,800)	(62,220)	923,874	986,094
OTHER FINANCING SOURCES				
Sale of capital assets	-	67,849	67,849	-
Transfers in	31,800	(5,629)	31,800	37,429
Total other financing sources	<u>31,800</u>	<u>62,220</u>	<u>99,649</u>	<u>37,429</u>
NET CHANGE IN FUND BALANCES	-	-	1,023,523	1,023,523
FUND BALANCE, BEGINNING	<u>1,790,239</u>	<u>1,790,239</u>	<u>1,790,239</u>	<u>-</u>
FUND BALANCE, ENDING	<u>\$ 1,790,239</u>	<u>\$ 1,790,239</u>	<u>\$ 2,813,762</u>	<u>\$ 1,023,523</u>

The accompanying notes are an integral part of this schedule.

HENDERSON COUNTY, TEXAS

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY SCHEDULES

FOR THE YEAR ENDED DECEMBER 31, 2023

Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial report:

1. The County Judge has departmental meetings with management to determine the departmental budget requests.
2. The County Judge submits to the County Commissioners a proposed operating budget for the fiscal year commencing the following January. The operational budget includes proposed expenditures and the means of financing them.
3. Public hearings are conducted to obtain taxpayer comments.
4. After the public hearings, the Commissioners' Court reviews the budget and makes any adjustments they feel necessary.
5. The budget is then legally enacted by the Commissioners' Court on or before January 1.

Only the governing body, composed of the Commissioners' Court, may amend the budget after its adoption so long as the amendment continues to meet the requirements of Section 111 of the *Local Government Code*. During the year, several supplementary amendments to the original budget were required. Individual amendments were all legally made.

The County's budget authorizes expenditures for all governmental fund types. The County's legally adopted budget is at the department level in those funds with multiple departments and at the fund level in single department funds. For internal management purposes, the budgets are detailed by line item and entered into the accounting records. Comparisons of actual expenditures to budget are made on an ongoing basis.

Budgets are generally adopted on a basis consistent with generally accepted accounting principles, although certain expenditures (such as debt service and capital outlay) may be classified within the "current expenditures" character. Budget appropriations lapse at year-end.

HENDERSON COUNTY, TEXAS

SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) AND RELATED RATIOS

FOR THE YEAR ENDED DECEMBER 31, 2023

Plan Year Ended December 31	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Total Pension Liability				
Service Cost	\$ 2,725,026	\$ 2,771,298	\$ 2,515,891	\$ 2,350,904
Interest total pension liability	7,618,878	7,285,161	6,946,938	6,663,717
Effect of plan changes	-	-	-	-
Effect of assumption changes or inputs	-	(108,330)	5,421,359	-
Effect of economic/demographic (gains) or losses	359,813	(459,903)	(229,780)	(1,010,598)
Benefit payments/refunds of contributions	<u>(5,153,718)</u>	<u>(4,951,842)</u>	<u>(4,681,889)</u>	<u>(4,663,377)</u>
Net change in total pension liability	5,549,999	4,536,384	9,972,519	3,340,646
Total pension liability - beginning	<u>100,053,049</u>	<u>95,516,665</u>	<u>85,544,146</u>	<u>82,203,500</u>
Total pension liability - ending (a)	<u>\$ 105,603,048</u>	<u>\$ 100,053,049</u>	<u>\$ 95,516,665</u>	<u>\$ 85,544,146</u>
Plan Fiduciary Net Position				
Employer contributions	\$ 2,913,872	\$ 2,714,360	\$ 2,695,575	\$ 2,495,773
Member contributions	1,357,996	1,302,167	1,256,260	1,203,196
Investment income net of investment expenses	(6,130,634)	19,156,206	8,286,103	11,464,525
Benefit payments refunds of contributions	(5,153,718)	(4,951,842)	(4,681,889)	(4,663,377)
Administrative expenses	(57,873)	(57,273)	(64,173)	(61,133)
Other	<u>(35,689)</u>	<u>(2,346)</u>	<u>(13,564)</u>	<u>(21,843)</u>
Net change in plan fiduciary net position	(7,106,046)	18,161,272	7,478,312	10,417,141
Plan fiduciary net position - beginning	<u>105,862,778</u>	<u>87,701,506</u>	<u>80,223,194</u>	<u>69,806,053</u>
Plan fiduciary net position - ending (b)	<u>\$ 98,756,732</u>	<u>\$ 105,862,778</u>	<u>\$ 87,701,506</u>	<u>\$ 80,223,194</u>
Net pension liability (asset) - ending (a) - (b)	<u>\$ 6,846,316</u>	<u>\$ (5,809,729)</u>	<u>\$ 7,815,159</u>	<u>\$ 5,320,952</u>
Fiduciary net position as a percentage of total pension liability	94%	106%	92%	94%
Pensionable covered payroll	\$ 19,399,946	\$ 18,071,638	\$ 17,946,575	\$ 17,188,516
Net pension liability/(asset) as a percentage of covered payroll	35%	-32%	44%	31%

This schedule is required to present ten years of information.
This information will be presented as it becomes available.

	2018	2017	2016	2015	2014
\$	2,336,040	\$ 2,342,034	\$ 2,452,420	\$ 2,174,127	\$ 2,118,519
	6,388,186	6,023,203	5,665,098	5,385,909	5,047,123
	-	-	2,604	(401,168)	-
	-	223,921	-	747,396	-
	(761,688)	125,755	(1,072,284)	(775,010)	206,048
	<u>(4,491,512)</u>	<u>(3,925,439)</u>	<u>(3,611,101)</u>	<u>(3,692,208)</u>	<u>(3,091,788)</u>
	3,471,026	4,789,474	3,436,737	3,439,046	4,279,902
	<u>78,732,474</u>	<u>73,943,000</u>	<u>70,506,263</u>	<u>67,067,217</u>	<u>62,787,315</u>
\$	<u>82,203,500</u>	<u>78,732,474</u>	<u>73,943,000</u>	<u>70,506,263</u>	<u>67,067,217</u>
\$	2,336,030	\$ 2,190,674	\$ 2,090,145	\$ 2,055,741	\$ 1,946,319
	1,129,301	1,101,640	1,064,854	1,051,920	1,003,997
	(1,357,827)	9,284,198	4,455,388	(307,377)	3,946,810
	(4,491,512)	(3,925,439)	(3,611,101)	(3,692,208)	(3,091,788)
	(56,069)	(48,061)	(48,499)	(43,772)	(45,832)
	<u>(23,313)</u>	<u>(8,938)</u>	<u>(601,609)</u>	<u>(98,523)</u>	<u>(17,488)</u>
	(2,463,390)	8,594,074	3,349,178	(1,034,219)	3,742,018
	<u>72,269,443</u>	<u>63,675,369</u>	<u>60,326,191</u>	<u>61,360,410</u>	<u>57,618,392</u>
\$	<u>69,806,053</u>	<u>72,269,443</u>	<u>63,675,369</u>	<u>60,326,191</u>	<u>61,360,410</u>
\$	<u>12,397,447</u>	<u>6,463,031</u>	<u>10,267,631</u>	<u>10,180,072</u>	<u>5,706,807</u>
	85%	92%	86%	86%	91%
\$	16,132,871	\$ 15,737,716	\$ 15,212,201	\$ 15,027,431	\$ 14,342,815
	77%	41%	67%	68%	40%

HENDERSON COUNTY, TEXAS

SCHEDULE OF EMPLOYER CONTRIBUTIONS - TCDRS

LAST TEN FISCAL YEARS

Year Ended December 31,	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	1,946,319	1,946,319	-	14,342,815	13.6%
2015	2,055,741	2,055,741	-	15,027,431	13.7%
2016	2,090,145	2,090,145	-	15,212,201	13.7%
2017	2,190,674	2,190,674	-	15,737,716	13.9%
2018	2,336,030	2,336,030	-	16,132,871	14.5%
2019	2,495,773	2,495,773	-	17,188,516	14.5%
2020	2,695,575	2,695,575	-	17,946,575	15.0%
2021	2,714,360	2,714,360	-	19,399,946	14.0%
2022	2,913,872	2,913,872	-	20,067,989	14.5%
2023	3,281,571	3,281,571	-	21,848,010	15.0%

The accompanying notes are an integral part of this schedule.

HENDERSON COUNTY, TEXAS

NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

FOR THE YEAR ENDED DECEMBER 31, 2023

Valuation Timing Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Methods and assumptions used to determine contributions rates:

Actuarial Cost Method	Entry age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	12 years (based on contribution rate calculated in 12/31/2022 valuation)
Asset Valuation Method	5-year smoothed fair value
Inflation	2.50%
Salary Increases	Varies by age and service. 4.7% average over career including inflation.
Investment Rate of Return	7.50%, net of administrative and investment expenses, including inflation.
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retiree Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions	2015: New inflation, mortality and other assumptions were reflected. 2017: New mortality assumptions were reflected. 2019: New inflation, mortality and other assumptions were reflected. 2022: New investment return and inflation assumptions were reflected
Changes in Plan Provisions Reflected in the Schedule	2015: No changes in plan provisions were reflected in the Schedule. 2016: No changes in plan provisions were reflected in the Schedule. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017. 2018: No changes in plan provisions were reflected in the Schedule. 2019: No changes in plan provisions were reflected in the Schedule. 2021: No changes in plan provisions were reflected in the Schedule. 2022: No changes in plan provisions were reflected in the Schedule.

COMBINING STATEMENTS

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Records Management – This fund is used to account for fees collected by both the District and County Clerks. The use of these fees is statute driven to provide these offices with funds for records management and preservation services. Expenditures must be approved by Commissioners' Court.

CWM Library – This fund is used to account for the operation of the Clint W. Murchison Memorial Library.

Hot Check – This fund is funded by fees from hot check collections. The Hot Check Department is a division of the County Attorney's office and is a computerized operation for the prosecution and collection of hot checks. This department assists merchants by preparing witness statements, collection and return of restitution to merchants, and filing criminal cases against check writers. Revenue derived from these collections is utilized for the benefit of the County Attorney's office.

Law Enforcement – District Attorney – This fund is used to account for the seizure of property and money, which may be used by the District Attorney for law enforcement purposes. The fund is also a clearing account for seizures held pending disposition. The District Attorney may dispense funds according to court orders and pro rata shares determined by interlocal agreements with other law enforcement agencies.

Law Enforcement – Sheriff – This fund is used to account for seizures awarded to the Sheriff's Department through an interlocal agreement with the District Attorney. The fund may be used by the Sheriff for law enforcement purposes.

Law Library – This fund is used to account for the fees collected at the District Clerk and County Clerk for the Law Library.

Federal Seizures Sheriff – This fund is used to account for funds from the forfeiture of property and money, which may be used at the Sheriff's Department.

Bail Bond Board – This fund is used to account for the fees collected from bail bondsmen in order to operate in Henderson County. These fees are required to be used to fund expenditures related to running the Bail Bond Board.

Radio Tower Project – This fund is used to account for the purchase of equipment, lease of land, and maintenance of equipment.

FIDUCIARY FUNDS

INVESTMENT TRUST FUNDS

County Clerk Trust – This fund accounts for trust money held in non-interest-bearing accounts, for civil cases before the County Court-at-Law. Disbursements are made upon disposition of the cases by court order.

District Clerk Trust – This fund maintained by the District Clerk accounts for certificates of deposit held pending disposition of civil cases before the District Courts.

CUSTODIAL FUNDS

Bonds – Used to account for financial assurances from a criminal defendant to appear for judicial proceedings. The funds are disbursed upon the disposition of the case through court order.

Donations – Used to account for funds received from citizens for the benefit of the local animal shelter. Funds are disbursed to the shelter through an action of the Commissioner's Court.

Seizures – Used to account for funds that have been confiscated during criminal investigation. Disbursements are made upon disposition of the case by court order.

Hot Check – This fund accounts for fees for bad check collections. The funds may be used for purposes benefiting the County Attorney's office.

Property Taxes – This fund is maintained by the Tax Collector for property taxes collected for other governments.

Auto Registrations – This fund is maintained by the Tax Collector to account for collections from auto registrations due to the State.

Auto Registrations 6% – This fund is maintained by the Tax Collector to account for sales tax on new vehicles due to the State.

Vehicle Inventory Taxes – This fund holds estimated payments by auto dealers for taxes on inventory. Taxes are based on sales and are applied against the balance owed according to the assessment later in the year.

Inmate – Maintained by the Sheriff, the fund holds inmate funds during incarceration.

Juvenile Restitution - Funds are the result of payments made by a defendant and remitted to the victim. Disbursement occurs at either the time of restitution has been paid in full or when the defendant reaches the age of 18 years.

HENDERSON COUNTY, TEXAS

COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

DECEMBER 31, 2023

	Special Revenue			
	Records Management	CWM Library	Hot Check	Law Enforcement District Attorney
ASSETS				
Cash and investments	\$ 1,313,180	\$ 11,230	\$ 58,729	\$ 336,621
Prepaid items	18,413	-	-	-
Total assets	1,331,593	11,230	58,729	336,621
LIABILITIES				
Accounts payable	3,414	791	-	-
Accrued liabilities	-	-	117	1,141
Due to other governments	-	-	-	239,562
Cash bonds and deposits	-	-	-	-
Total liabilities	3,414	791	117	240,703
FUND BALANCES				
Nonspendable	18,413	-	-	-
Restricted	1,309,766	10,439	58,612	95,918
Unassigned	-	-	-	-
Total fund balances	1,328,179	10,439	58,612	95,918
Total liabilities and fund balances	\$ 1,331,593	\$ 11,230	\$ 58,729	\$ 336,621

Special Revenue

Law Enforcement Sheriff	Law Library	Federal Seizures Sheriff	Bail Bond Board	Radio Tower Project	Total Governmental Funds
\$ 67,590	\$ 91,795	\$ 195,515	\$ 336,806	\$ -	\$ 2,411,466
-	-	-	-	-	18,413
<u>67,590</u>	<u>91,795</u>	<u>195,515</u>	<u>336,806</u>	<u>-</u>	<u>2,429,879</u>
-	1,398	4,080	-	24,470	34,153
-	-	-	-	-	1,258
-	-	-	-	-	239,562
-	-	-	305,000	-	305,000
<u>-</u>	<u>1,398</u>	<u>4,080</u>	<u>305,000</u>	<u>24,470</u>	<u>579,973</u>
-	-	-	-	-	18,413
67,590	90,397	191,435	31,806	-	1,855,963
-	-	-	-	(24,470)	(24,470)
<u>67,590</u>	<u>90,397</u>	<u>191,435</u>	<u>31,806</u>	<u>(24,470)</u>	<u>1,849,906</u>
<u>\$ 67,590</u>	<u>\$ 91,795</u>	<u>\$ 195,515</u>	<u>\$ 336,806</u>	<u>\$ -</u>	<u>\$ 2,429,879</u>

HENDERSON COUNTY, TEXAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	Special Revenue			
	Records Management	CWM Library	Hot Check	Law Enforcement District Attorney
REVENUES				
Fees	\$ 261,228	\$ 12,034	\$ 2,216	\$ -
Fines and forfeitures	-	-	-	27,552
Investment earnings	-	-	-	877
Contributions	-	22,572	-	-
Miscellaneous	-	-	2,024	8,299
Total revenues	261,228	34,606	4,240	36,728
EXPENDITURES				
Current:				
General government	143,680	-	-	-
Legal	-	-	6,023	35,729
Public safety	-	-	-	-
Culture and recreation	-	23,952	-	-
Total expenditures	143,680	23,952	6,023	35,729
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	117,548	10,654	(1,783)	999
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Total other financing sources and uses	-	-	-	-
NET CHANGE IN FUND BALANCES	117,548	10,654	(1,783)	999
FUND BALANCES, BEGINNING	1,210,631	(215)	60,395	94,919
FUND BALANCES, ENDING	\$ 1,328,179	\$ 10,439	\$ 58,612	\$ 95,918

Special Revenue

Law Enforcement Sheriff	Law Library	Federal Seizures Sheriff	Bail Bond Board	Radio Tower Project	Total Governmental Funds
\$ -	\$ 59,413	\$ -	\$ 1,100	\$ 37,404	\$ 373,395
32,713	-	10,671	-	-	70,936
1,209	-	-	-	-	2,086
-	-	-	-	-	22,572
-	-	-	-	-	10,323
<u>33,922</u>	<u>59,413</u>	<u>10,671</u>	<u>1,100</u>	<u>37,404</u>	<u>479,312</u>
-	-	-	-	412,497	556,177
-	-	-	-	-	41,752
55,997	-	154,937	-	-	210,934
-	18,095	-	-	-	42,047
<u>55,997</u>	<u>18,095</u>	<u>154,937</u>	<u>-</u>	<u>412,497</u>	<u>850,910</u>
(22,075)	41,318	(144,266)	1,100	(375,093)	(371,598)
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>350,623</u>	<u>350,623</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>350,623</u>	<u>350,623</u>
(22,075)	41,318	(144,266)	1,100	(24,470)	(20,975)
<u>89,665</u>	<u>49,079</u>	<u>335,701</u>	<u>30,706</u>	<u>-</u>	<u>1,870,881</u>
<u>\$ 67,590</u>	<u>\$ 90,397</u>	<u>\$ 191,435</u>	<u>\$ 31,806</u>	<u>\$ (24,470)</u>	<u>\$ 1,849,906</u>

HENDERSON COUNTY, TEXAS

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
INVESTMENT TRUST FUNDS**

DECEMBER 31, 2023

	<u>Investment Trust Funds</u>		<u>Total</u>
	<u>CC Trust</u>	<u>DC Trust</u>	<u>Investment</u>
			<u>Trust Funds</u>
ASSETS			
Cash and investments	\$ <u>2,147,775</u>	\$ <u>3,419,207</u>	\$ <u>5,566,982</u>
Total assets	<u>2,147,775</u>	<u>3,419,207</u>	<u>5,566,982</u>
LIABILITIES	<u>-</u>	<u>-</u>	<u>-</u>
NET POSITION			
Restricted for individuals, organizations and other governments	<u>2,147,775</u>	<u>3,419,207</u>	<u>5,566,982</u>
Total net position	\$ <u>2,147,775</u>	\$ <u>3,419,207</u>	\$ <u>5,566,982</u>

HENDERSON COUNTY, TEXAS

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
INVESTMENT TRUST FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	Investment Trust Funds		Total Investment Trust Funds
	CC Trust	DC Trust	
INCREASES			
Contributions from judgements - uninvested	\$ 2,246,173	\$ 1,650,656	\$ 3,896,829
Contributions from judgements - invested	<u>5,119</u>	<u>43,938</u>	<u>49,057</u>
Total increases	<u>2,251,292</u>	<u>1,694,594</u>	<u>3,945,886</u>
DECREASES			
Invested disbursements	239,882	69,079	308,961
Uninvested disbursements	<u>897,039</u>	<u>2,240,457</u>	<u>3,137,496</u>
Total decreases	<u>1,136,921</u>	<u>2,309,536</u>	<u>3,446,457</u>
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	1,114,371	(614,942)	499,429
NET POSITION, BEGINNING	<u>1,033,404</u>	<u>4,034,149</u>	<u>5,067,553</u>
NET POSITION, ENDING	<u>\$ 2,147,775</u>	<u>\$ 3,419,207</u>	<u>\$ 5,566,982</u>

HENDERSON COUNTY, TEXAS

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS**

DECEMBER 31, 2023

	<u>Bonds</u>	<u>Donations</u>	<u>Seizures</u>	<u>Hot Check</u>
ASSETS				
Cash and investments	\$ <u>332,500</u>	\$ <u>-</u>	\$ <u>239,561</u>	\$ <u>6,339</u>
Total assets	<u>332,500</u>	<u>-</u>	<u>239,561</u>	<u>6,339</u>
LIABILITIES				
Due to other governments	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,339</u>
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,339</u>
NET POSITION				
Restricted for individuals, organizations, and other governments	<u>332,500</u>	<u>-</u>	<u>239,561</u>	<u>-</u>
Total net position	\$ <u>332,500</u>	\$ <u>-</u>	\$ <u>239,561</u>	\$ <u>-</u>

<u>Property Taxes</u>	<u>Auto Reg.</u>	<u>Auto Reg. 6%</u>	<u>VIT</u>	<u>Inmate</u>	<u>Juvenile Restitution</u>	<u>Total Custodial Funds</u>
\$ <u>1,274,237</u>	\$ <u>606,894</u>	\$ <u>364,414</u>	\$ <u>468,798</u>	\$ <u>92,507</u>	\$ <u>15,199</u>	\$ <u>3,400,449</u>
<u>1,274,237</u>	<u>606,894</u>	<u>364,414</u>	<u>468,798</u>	<u>92,507</u>	<u>15,199</u>	<u>3,400,449</u>
<u>1,274,237</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,280,576</u>
<u>1,274,237</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,280,576</u>
<u>-</u>	<u>606,894</u>	<u>364,414</u>	<u>468,798</u>	<u>92,507</u>	<u>15,199</u>	<u>2,119,873</u>
\$ <u>-</u>	\$ <u>606,894</u>	\$ <u>364,414</u>	\$ <u>468,798</u>	\$ <u>92,507</u>	\$ <u>15,199</u>	\$ <u>2,119,873</u>

HENDERSON COUNTY, TEXAS

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Bonds</u>	<u>Donations</u>	<u>Seizures</u>	<u>Hot Check</u>
INCREASES				
Contributions from judgements - uninvested	\$ -	\$ -	\$ 8,532	\$ -
Taxes collected on behalf of taxing entities	-	-	-	-
Contributions from inmates	-	-	-	-
Bonds	70,005	-	-	-
Miscellaneous	<u>-</u>	<u>-</u>	<u>-</u>	<u>19,308</u>
Total increases	<u>70,005</u>	<u>-</u>	<u>8,532</u>	<u>19,308</u>
DECREASES				
Cash bonds released by judgements	219,181	-	-	-
Cash bond forfeitures	3,687	-	-	-
Uninvested disbursements	<u>-</u>	<u>1,302</u>	<u>131,724</u>	<u>19,308</u>
Total decreases	<u>222,868</u>	<u>1,302</u>	<u>131,724</u>	<u>19,308</u>
NET INCREASE (DECREASE)				
IN FIDUCIARY NET POSITION	(152,863)	(1,302)	(123,192)	-
NET POSITION, BEGINNING				
	<u>485,363</u>	<u>1,302</u>	<u>362,753</u>	<u>-</u>
NET POSITION, ENDING				
	<u>\$ 332,500</u>	<u>\$ -</u>	<u>\$ 239,561</u>	<u>\$ -</u>

<u>Property Taxes</u>	<u>Auto Reg.</u>	<u>Auto Reg. 6%</u>	<u>VIT</u>	<u>Inmate</u>	<u>Juvenile Restitution</u>	<u>Total Custodial Funds</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,532
149,593,245	15,421,491	8,839,606	454,968	-	-	174,309,310
-	-	-	-	1,071,037	-	1,071,037
-	-	-	-	-	-	70,005
-	-	-	-	-	3,108	22,416
<u>149,593,245</u>	<u>15,421,491</u>	<u>8,839,606</u>	<u>454,968</u>	<u>1,071,037</u>	<u>3,108</u>	<u>175,481,300</u>
-	-	-	-	-	-	219,181
-	-	-	-	-	-	3,687
<u>149,593,245</u>	<u>15,304,506</u>	<u>8,799,859</u>	<u>507,373</u>	<u>1,059,997</u>	<u>2,178</u>	<u>175,419,492</u>
<u>149,593,245</u>	<u>15,304,506</u>	<u>8,799,859</u>	<u>507,373</u>	<u>1,059,997</u>	<u>2,178</u>	<u>175,642,360</u>
-	116,985	39,747	(52,405)	11,040	930	(161,060)
-	<u>489,909</u>	<u>324,667</u>	<u>521,203</u>	<u>81,467</u>	<u>14,269</u>	<u>2,280,933</u>
<u>\$ -</u>	<u>\$ 606,894</u>	<u>\$ 364,414</u>	<u>\$ 468,798</u>	<u>\$ 92,507</u>	<u>\$ 15,199</u>	<u>\$ 2,119,873</u>

SINGLE AUDIT SECTION

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable County Judge
and Commissioners' Court
Henderson County, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Henderson County, Texas (the "County"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 30, 2024. The report on the governmental activities, the business-type activities, and each major proprietary fund was qualified because the County has not implemented Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Except as discussed in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for determining the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a deficiency in internal control, described in the accompanying schedule of findings and responses as Item 2023-001 that we consider to be a material weakness.

OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston
NEW MEXICO | Albuquerque

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Henderson County's Response to Findings

Henderson County's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Pattillo, Brown & Hill, L.L.P.

Waco, Texas
September 30, 2024

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE**

Honorable County Judge
and Commissioners' Court
Henderson County, Texas

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Henderson County's (the "County") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2023. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston
NEW MEXICO | Albuquerque

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Patillo, Brown & Hill, L.L.P.

Waco, Texas
September 30, 2024

HENDERSON COUNTY, TEXAS

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED DECEMBER 31, 2023

Federal Grantor/Pass-through Grantor/ Program Title	Federal Assistance Listing Number	Pass-through Grantor's Number	Total Federal Expenditures	Passed Through to Subrecipients
<u>U. S. Department of Agriculture</u>				
Passed through the Texas Department of Transportation:				
Community Development Fund (CDBG)	14.228	CDV21-0038	\$ 27,500	\$ -
Total Passed through the Texas Department of Transportaion			<u>27,500</u>	<u>-</u>
Total U. S. Department of Agriculture			<u>27,500</u>	<u>-</u>
<u>U. S. Department of Justice</u>				
Direct Programs:				
State Criminal Alien Assistance Program	16.606	2020-AP-BX-0978	25,551	-
Bulletproof Vest Partnership Program	16.607	N/A	<u>3,300</u>	<u>-</u>
Total Direct Programs			<u>28,851</u>	<u>-</u>
Total U. S. Department of Justice			<u>28,851</u>	<u>-</u>
<u>U. S. Department of the Treasury</u>				
Passed through the Texas Division of Emergency Management:				
COVID-19 - State and Local Fiscal Recovery Fund	21.027	SLFRP1813	<u>1,141,114</u>	<u>-</u>
Total Passed through the Texas Division of Emergency Management			<u>1,141,114</u>	<u>-</u>
Total U. S. Department of the Treasury			<u>1,141,114</u>	<u>-</u>
<u>U. S. Department of Health and Human Services</u>				
Passed through the Texas Department of Family and Protective Services:				
Title IV-E (Child Welfare)	93.658	24723133	1,882	-
Title IV-E (Legal)	93.658	HHS000285100020	<u>105,723</u>	<u>-</u>
Subtotal ALN 93.658			<u>107,605</u>	<u>-</u>
Total Passed through the Texas Department of Family and Protective Services			<u>107,605</u>	<u>-</u>
Total U.S. Department of Health and Human Services			<u>107,605</u>	<u>-</u>
<u>U. S. Department of Homeland Security</u>				
Passed through the Texas Office of the Governor:				
Homeland Security Grant Program	97.067	4829301	<u>37,404</u>	<u>-</u>
Total Passed through the Texas Office of the Governor			<u>37,404</u>	<u>-</u>
Total U. S. Department of Homeland Security			<u>37,404</u>	<u>-</u>
Total Expenditures of Federal Awards			\$ <u>1,342,474</u>	\$ <u>-</u>

The accompanying notes are an integral part of this schedule.

HENDERSON COUNTY, TEXAS

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED DECEMBER 31, 2023

Basis of Accounting

The Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting. The modified accrual basis of accounting is described in Note I of the basic financial statements. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some of the amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Basis of Presentation

The Schedule of Expenditures of Federal Awards presents the activity of all applicable federal awards programs of the County. The County's reporting entity is defined in Note I of the basic financial statements. Federal awards received directly from federal agencies, as well as awards passed through other government agencies, are included on the Schedule of Expenditures of Federal Awards.

Indirect Costs

The County has elected not to use the 10% de minimis indirect cost rate as allowed in the Uniform Guidance.

HENDERSON COUNTY, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED DECEMBER 31, 2023

Summary of Auditor's Results

Financial Statements:

Type of auditor's report issued	Governmental Activities - Qualified Business-Type Activities - Qualified General Fund - Unmodified Road and Bridge Fund - Unmodified American Rescue Plan Fund - Unmodified Fair Park Fund - Qualified Fair Park Concessions Fund - Qualified Aggregate Remaining Fund Information - Unmodified
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Internal control over financial reporting:

Material weakness(es) identified?	2023-001
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Significant deficiency(ies) identified that are not considered a material weakness?	None reported
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Noncompliance material to financial statements noted?	None
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Federal Awards:

Internal control over major programs: Material weakness(es) identified?	No
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Significant deficiency(ies) identified that are not considered a material weakness?	None reported
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Type of auditor's report issued on compliance for major programs	Unmodified
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Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)	No
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Identification of major programs:

Assistance Listing Number: 21.027	Name of Program or Cluster: COVID-19 - State and Local Fiscal Recovery Fund
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Dollar threshold used to distinguish between type A and type B programs	\$750,000
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Auditee qualified as low-risk auditee for single audit?	No
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Findings Relating to the Financial Statements Which are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

2023-001

Findings and Questioned Costs for Federal Awards

None

HENDERSON COUNTY, TEXAS

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
(continued)
DECEMBER 31, 2023**

<u>Finding Number:</u>	2023-001
<u>Repeat Finding:</u>	Yes, reported as 2018-001, 2019-001, 2020-001, 2021-001, and 2022-001.
<u>Condition:</u>	<p>GASB Statement No. 75, <i>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</i>, establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities, deferred outflows of resources, deferred inflows of resources, note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers.</p> <p>For defined benefit OPEB, this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Instead, the County's financial statements recognize the cost of postemployment benefits, other than retirement benefits, on a pay-as-you-go basis.</p>
<u>Effect:</u>	The Total OPEB Liability (TOL) should be recognized in the current period, along with any deferred outflows, deferred inflows, expenses, note disclosures, and required supplementary information. The effect on the governmental activities, the business-type activities, and each major proprietary fund are presumed to be material.
<u>Cause:</u>	The County has not obtained the required actuarial valuation of the benefits it provides to retirees and, therefore, has not implemented this standard.
<u>Recommendation:</u>	In order to comply with generally accepted accounting principles, the County should obtain the required actuarial valuation of the benefits it provides to retirees and implement this standard.
<u>Management's Response:</u>	At this time, the Commissioner's Court does not feel that it is financially responsible to expend County funds on the hiring of an actuary. If, at a later date, the benefits to the County are seen as exceeding the costs of an actuary, the Commissioners will take action at that time.

County Auditor
Ann Marie Lee, CPA

First Assistant
Lynn McCawley



Assistant Auditors

Elena Barrios
Christie Blakeney
Jessica Brown
Leticia Carpenter
Jennifer Nicholson
Lesia Owen
Rafael Torres

Henderson County Auditor

125 N Prairieville St, Ste 202
Athens, Texas 75751
903-675-6145

HENDERSON COUNTY, TEXAS

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

FOR THE YEAR ENDED DECEMBER 31, 2023

<u>Finding Number:</u>	2022-001
<u>Repeat Finding:</u>	Yes, reported as 2018-001, 2019-001, 2020-001, and 2021-001
<u>Condition:</u>	<p>GASB Statement No. 75, <i>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</i>, establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities, deferred outflows of resources, deferred inflows of resources, note disclosures, and, if applicable, required supplementary information in the financial reports of state and local governmental employers.</p> <p>For defined benefit OPEB, this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Instead, the County's financial statements recognize the cost of postemployment benefits, other than retirement benefits, on a pay-as-you-go basis.</p>
<u>Effect:</u>	The Total OPEB Liability (TOL) should be recognized in the current period, along with any deferred outflows, deferred inflows, expenses, note disclosures, and required supplementary information. The effect on the governmental activities, the business-type activities, and each major proprietary fund are presumed to be material.
<u>Cause:</u>	The County has not obtained the required actuarial valuation of the benefits it provides to retirees and, therefore, has not implemented this standard.
<u>Recommendation:</u>	To comply with generally accepted accounting principles, the County should obtain the required actuarial valuation of the benefits it provides to retirees and implement this standard.
<u>Management's Response:</u>	At this time, the Commissioner's Court does not feel that it is financially responsible to expend County funds on the hiring of an actuary. If, at a later date, the benefits to the County are seen as exceeding the costs of an actuary, the Commissioners will take action at that time.
<u>Current Status:</u>	Unchanged. See Finding 2023-001.